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99TH CONGRESS
2d Session

SENATE

REPORT
99-367

DISTRICT OF COLUMBIA APPROPRIATION BILL, 1987

AUGUST 5 (legislative day, AUGUST 4), 1986.—Ordered to be printed

Mr. SPECTER, from the Committee on Appropriations,
submitted the following

REPORT

[To accompany H.R. 5175]

The Committee on Appropriations, to which was referred the bill (H.R. 5175) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1987, and for other purposes, reports the same to the Senate with various amendments and presents herewith information relative to the changes recommended.

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GENERAL STATEMENT AND SUMMARY OF BILL

The following discussion of the bill includes general information on initiatives and concerns of the Committee and an analysis of the total resources estimated to be available to the District of Columbia in the coming fiscal year.

The Committee has considered requests for Federal funds totaling $560,380,000. This amount was contained in the Budget of the U.S. Government—1987 transmitted to the Congress on February 5, 1986. This amount is composed of $444,500,000 for the Federal payment to the District. The amount of $28,810,000 as payment in lieu of reimbursement for water and sewer services to Federal facilities; $52,070,000 as the Federal contribution to the various retirement systems; and $35,000,000 for transitional payment for St. Elizabeths Hospital.

The bill includes a recommendation of $560,380,000 in Federal funds.

In addition to the Federal funds recommended in the bill, provision is also made for $3,009,098,000 in District of Columbia funds. These funds are generated from various taxes and fees levied by the District government and include $2,643,697,000 in operating authority and $365,401,000 in capital project authority. These requests were transmitted in messages from the President entitled, "Budget, District of Columbia Government, Fiscal Year 1987" and available as House Document 99–184.

Following is a summary of the appropriations recommended in the bill:

Item	*Amount*
Federal funds included in bill:	
Federal payment	$444,500,000
Payment for Federal water and sewer services	28,810,000
Retirement funds contribution	52,070,000
St. Elizabeths Hospital	35,000,000
Total, Federal funds	560,380,000
District of Columbia funds:	
Operating expenses	2,643,697,000
Capital outlay	365,401,000
Total, District of Columbia funds	3,009,098,000

A comparative summary of the appropriations recommended follows:

SUMMARY OF THE BILL

Agency and item (1)	New budget (obligational) authority, fiscal year 1986 (2)	Budget estimates of new (obligational) authority, fiscal year 1987 (3)	New Budget (obligational) authority recommended by House (4)	New budget (obligational) authority recommended by Senate committee (5)	Senate committee recommendation compared to—	
					Budget (6)	House bill (7)
FEDERAL FUNDS						
Payment of Federal funds	$530,027,000	$560,380,000	$540,880,000	$560,380,000		+$19,500,000
Total, Federal funds	530,027,000	560,380,000	540,880,000	560,380,000		+19,500,000
DISTRICT OF COLUMBIA FUNDS						
Operating expenses	2,454,904,000	2,624,197,000	2,624,197,000	2,643,697,000	+$19,500,000	+19,500,000
Capital outlay	248,783,000	365,401,000	365,401,000	365,401,000		
Total, District of Columbia funds	2,703,687,000	2,989,598,000	2,989,598,000	3,009,098,000	+19,500,000	+19,500,000

GENERAL STATEMENT

MINIMUM DRINKING AGE IN THE DISTRICT

The Committee once again expresses its strong support for an increase in the District's legal minimum age for the purchase and public possession of alcoholic beverages to 21. With the increases in the minimum drinking ages of Maryland and Virginia to 21, the borders of the District of Columbia now constitute a blood border over which the region's young people will pursue alcoholic beverages denied them by their own State's law. It was to close such blood borders between and among States that Congress enacted and made permanent a statute denying Federal highway assistance to States which fail to raise their legal minimum drinking ages to 21.

According to testimony by the National Highway Traffic Safety Administration, the Uniform Minimum Drinking Age Act of 1984, as amended, has had a positive effect in saving young lives. States which have raised their minimum legal drinking ages have experienced a 13-percent reduction in alcohol-related automobile fatalities involving young drivers. The combination of drinking and driving by those 16 to 21 has proven to be lethal. The Congress and the President took action in 1984 to curtail this unnecessary death and injury on our highways.

Compliance with the Federal mimimum drinking age statute by the States has been substantial. Forty-three States now have such laws on the books. The District is one of the few exceptions, and perhaps the most serious exception. The District is the only jurisdiction on the eastern seaboard presently not having a minimum legal drinking age of 21.

Each year, millions of Americans send their sons and daughters to Washington, DC, to work, attend school or visit the Nation's Capital. These young people live under State laws which prohibit the purchase and public possession of alcoholic beverages to those below the age of 21. The District of Columbia serves as a poor example to these young people and as a cause for concern to their parents.

The Committee applauds the effort of Mayor Barry in endorsing an immediate and permanent increase in the District's minimum drinking age. The Committee urges, in the strongest possible terms, that the City Council take action to implement the Mayor's recommendation at the earliest possible date. The Washington metropolitan region cannot afford the dangers posed by attraction of the District to underage drinking. The Nation cannot afford to have its Capital outside the scope of Federal law adhered to by the overwhelming majority of States. Finally, the District cannot afford to forfeit valuable transportation assistance.

GYPSY MOTH INFESTATION

Gypsy moth infestation has become a significant problem in certain areas of the District and promises to get worse in the years ahead. The city's hardwood trees, which have taken years to grow, are being defoliated and threatened with destruction. Residential neighborhoods and park areas are faced with the possibility of long-term damage.

The city has already made some attempt to address this problem, but clearly a more vigorous effort is required. A comprehensive public information program should be developed describing the nature of the gypsy moth threat and giving specific instruction on what individual citizens can do to help control the problem. Second, a regional spraying program including aerial spraying if necessary must be undertaken. In order for a regional spraying program to be successful, cooperation from other area jurisdictions, including the National Park Service, is required. Planning for these activities must begin now so that action can be timely and effective when the infestation reemerges next year. The Committee, therefore, urges District officials to develop a comprehensive plan and to identify necessary funds for gypsy moth eradication/control by January 31, 1987, for implementation at the appropriate time.

TOTAL RESOURCES

Based on recommendations in this bill, it is estimated that a total of $3,868,551,000 and 40,670 positions will be available to the District of Columbia during the next fiscal year. Included in this figure are appropriations from District funds recommended in the bill, Federal grants, and other grants and reimbursements. The financing of appropriations from District funds is from the Federal payment, and revenues accruing from various local taxes, fees, charges and other collections.

The recommendations included in the bill total $3,009,098,000 and 35,019 positions from all District of Columbia funds in fiscal year 1987.

The following summary describes the total resources by appropriation title:

TOTAL ESTIMATED RESOURCES AVAILABLE TO DISTRICT OF COLUMBIA, FISCAL YEAR 1987

Item	Recommended in bill (District of Columbia funds)		Federal grants		Private funds and other revenues		Total resources	
	Positions	Amount	Positions	Amount	Positions	Amount	Positions	Amount
Operating expenses:								
Governmental direction and support	2,214	$108,353,000			5	$3,544,000	2,219	$111,897,000
Economic development and regulation	1,408	129,460,000	1,519	$110,585,000	154	37,709,000	3,081	277,754,000
Public safety and justice	11,087	600,165,000	17	1,163,000	5	3,975,000	11,109	605,303,000
Public education system	11,370	540,872,000	1,055	47,132,000	91	13,864,000	12,516	601,868,000
Human support services	4,180	654,315,000	2,539	318,304,000	22	58,365,000	6,741	1,030,984,000
Public works	1,901	204,748,000	36	8,200,000	64	7,049,000	2,001	219,997,000
Convention center fund		6,261,000			144	4,346,000	144	10,607,000
Repayment of loans and interest		204,514,000						204,514,000
Repayment of general fund deficit		8,675,000						8,675,000
Short-term borrowing		3,750,000						3,750,000
Total general fund	32,160	2,461,113,000	5,166	485,384,000	485	128,852,000	37,811	3,075,349,000
Enterprise funds:								
Water and sewer	1,288	176,876,000				297,000	1,288	177,173,000
Lottery and charitable games	94	5,458,000				140,920,000	94	146,378,000
Cable television enterprise fund	4	250,000				250,000	4	500,000
Total operating expenses	33,546	2,643,697,000	5,166	485,384,000	485	270,319,000	39,197	3,399,400,000
Capital outlay:								
General fund		310,551,000		52,180,000				362,731,000
Water and Sewer Enterprise Fund		54,850,000		51,570,000				106,420,000
Total capital outlay		365,401,000		103,750,000				469,151,000
Intra-District positions	1,473						1,473	
Total	35,019	3,009,098,000	5,166	589,134,000	465	270,319,000	40,670	3,868,551,000

FEDERAL FUNDS

The total in Federal funds estimated to be available is $1,183,129,000. The amount includes the Federal payment, contributions to various retirement programs, payment for water and sewer services provided Federal facilities, payment for St. Elizabeths Hospital, and various other Federal grants and reimbursements.

The following table summarizes the total Federal amounts to be available to the District during fiscal year 1987:

Item	*Amount*
Federal funds:	
Federal payment	$444,500,000
Federal contribution to police officers, firefighters, teachers, and judges retirement funds	52,070,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	28,810,000
St. Elizabeths Hospital	35,000,000
Subtotal (Federal funds included in this bill)	560,380,000
Federal grants	589,134,000
Federal reimbursements	33,615,000
Total, Federal funds	1,183,129,000

FEDERAL PAYMENT

A recommended Federal payment of $444,500,000 for fiscal year 1987 has been approved by the Committee. It is the complete amount requested by the city and is $19,500,000 above the House.

The $444,500,000 recommended in the bill is 22.4 percent of the general revenue local collections for 1987 fiscal year.

The Committee has not included the language requested in the budget amendment submitted in House Document No. 99–184, which designated $20,000,000 of the $444,500,000 Federal payment request as the amount appropriated in fiscal year 1986 for fiscal year 1987 design and construction costs of a new prison in the District. The increase of $19,500,000 in the Federal payment request of $444,500,000 submitted in the President's original budget for fiscal year 1987 (H. Doc. No. 99–124) reflected a 4.6-percent inflationary increase over the $425,000,000 base which had not been increased since fiscal year 1985.

The Committee notes that the $20,000,000 referred to in the budget amendment has already been appropriated in the fiscal year 1986 bill and, therefore, does not require reappropriation as assumed by the budget amendment.

According to the original fiscal year 1987 budget (H. Doc. 99–144, page I–Z16), the Federal payment request of $444,500,000 "is intended to defray expenses of the government of the District of Columbia." There is no mention whatsoever that the increase of $19,500,000 is related to the $20,000,000 for prison construction. In fact, the amounts are not even the same.

The Committee expects the $20,000,000 appropropriated in fiscal year 1986 to be made available to the District of Columbia in accordance with the requirements set forth in the District of Columbia Appropriation Act for 1986 (H.R. 3067), as enacted by reference in section 101(c) of Public Law 99–190, approved December 19, 1985.

Following is a table showing the Federal payment and its relationship to local revenue collections for 1975 through 1987 fiscal years.

FEDERAL PAYMENT COMPARED TO DISTRICT OF COLUMBIA GENERAL REVENUE LOCAL COLLECTIONS

Fiscal year	Federal payment appropriated (general fund)	Local general revenue collections	Federal payment as a percentage of local general revenue collections
1975	$226,200,000	$554,222,000	40.8
1976	248,949,000	628,245,000	39.6
Transition quarter	66,138,000	199,652,000	33.1
1977	[1] 276,000,000	754,447,000	36.6
1978	[2] 276,000,000	880,699,000	31.3
1979	250,000,000	953,697,000	26.2
1980	276,500,000	1,082,209,000	25.5
1981	300,000,000	1,190,596,000	25.2
1982	336,600,000	1,271,727,000	26.5
1983	361,000,000	1,402,409,000	25.7
1984	386,000,000	1,522,875,000	25.3
1985	425,000,000	1,692,804,000	25.1
1986	[3] 412,388,000	1,818,153,000	22.6
1987	444,500,000	1,981,613,000	22.4

[1] Does not include special $650,000 Federal payment for inaugural expenses contained in supplemental.

[2] Does not include special Federal reimbursement of $2,565,000 for farmer's demonstration.

[3] Reflects Gramm-Rudman reduction of $12,611,650 pursuant to Public Law 99–177.

HISTORY OF THE FEDERAL PAYMENT

The history of the Federal payment and its relationship to the District's appropriated budget dating back to 1975 is included. Figures for 1976 through 1980 are for operating expenses from all sources which include the General Fund as well as the Water and Sewer Fund. Appropriations for 1981 through 1987 recommended include operating expenses from the General Fund only.

The history referred to follows:

FEDERAL PAYMENT AND ITS RELATIONSHIP TO THE GENERAL FUND

Fiscal year	Total appropriations	District of Columbia share	U.S. share	U.S. share (percent of total)
1975	$845,616,600	$619,416,600	$226,200,000	26.74
1976	1,042,142,700	793,194,000	248,948,000	23.88
1977	1,130,505,900	853,855,900	276,650,000	24.47
1978	1,260,791,300	984,791,300	276,000,000	21.89
1979	1,335,746,400	1,085,746,400	[1] 250,000,000	18.71
1980	1,426,093,300	1,149,593,300	276,500,000	19.39
1981	1,457,886,500	1,157,886,500	300,000,000	20.58
1982	1,586,298,000	1,249,698,000	336,600,000	21.22
1983	[2] 1,792,104,300	1,431,104,300	[2] 361,000,000	20.14
1984	[3] 1,897,285,000	1,511,285,000	386,000,000	20.34
1985	[4] 2,076,246,000	1,651,244,000	[4] 425,000,000	20.46
1986	[5] 2,247,906,000	1,822,906,000	[5] 412,388,350	18.34
1987 recommended	2,461,113,000	2,016,613,000	444,500,000	18.06

[1] Excludes one-time special payment of $9,900,000 for the Federal share of the RFK Stadium bond repayment.

[2] Excludes one-time payment of $2,342,600 for special crime initiative.

[3] Excludes $31,221,600 for crime initiative, St. Elizabeths Hospital, and education initiative.

[4] Excludes $20,000,000 for St. Elizabeths, $2,300,000 for inaugural expenses, and $9,873,000 for crime and education initiatives.

[5] Excludes $25,000,000 special Federal payment for St. Elizabeths Hospital, $13,860,000 for criminal justice initiative, $150,000 for education initiative, $500,000 for job training initiative, and $100,000 for a court study. Also reflects Gramm-Rudman reductions of $12,611,650 pursuant to Public Law 99-177.

Federal Grants

At the time of its budget submission to the Congress, the District of Columbia expected to receive $589,134,000 in Federal grant funds during fiscal year 1987.

District of Columbia Funds

The bill includes the appropriation of $3,009,098,000 in District of Columbia funds. This amount includes operating expenses, capital outlay and the three enterprise funds.

A summary of these expenditures follows:

District of Columbia funds

Operating expenses	$2,461,113,000
Capital outlays	365,401,000
Water and Sewer Enterprise Fund	176,876,000
Lottery and Charitable Games Enterprise Fund	5,458,000
Cable Television Enterprise Fund	250,000
Total, District of Columbia funds	3,009,098,000

Balanced Budget Recommended

The Committee is recommending a balanced budget in accordance with the District government's request. It is estimated that sufficient resources will be available from current revenue authority and new taxes to finance the operating expenses. A financial plan for each of the five categories of operating expenses—(1) General Fund, (2) Water and Sewer Fund, (3) Convention Center Fund, (4) Lottery and Charitable Games Fund, and (5) Cable Television Fund, follows:

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1987 FINANCIAL PLAN GENERAL FUND

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Revenue:			
Local sources, current authority:			
Property taxes	513,600		513,600
Income tax	618,800		618,800
Sales tax	469,600		469,600
Other taxes	173,200		173,200
Licenses, permits	34,033		34,033
Fines, forfeitures	30,505		30,505
Service charges	35,298		35,298
Miscellaneous	20,661	60,606	81,267
Subtotal, current authority	1,895,697	60,606	1,956,303
Local sources, pending authority	37,782		37,782
Subtotal, local revenue	1,933,479	60,606	1,994,085
Federal sources:			
Federal payment	444,500		444,500
St. Elizabeths	35,000		35,000
Grants		477,708	477,708
Subtotal, Federal sources	479,500	477,708	957,208
Total revenue	[1] 2,412,979	538,314	2,951,293
Expenditures:			
Current:			
Government direction and support	108,353	3,544	111,897
Economic development and regulation	125,070	148,094	273,164
Public safety and justice	600,165	5,138	605,303
Public education system	464,011	44,167	508,178
Human support services	603,087	322,122	925,209
Public works	204,748	15,249	219,997
Short-term borrowing	3,750		3,750
Debt service:			
Principal	52,370		52,370
Interest	152,144		152,144
Total, expenditures	2,313,698	538,314	2,852,012
Excess of revenues over (under) expenditures	99,281		99,281

See footnote at end of table.

DISTRICT OF COLUMBIA GOVERNMENT—FISCAL YEAR 1987 FINANCIAL PLAN GENERAL FUND—Continued

[In thousands of dollars]

	Appropriation	Grants and other revenues	Total general fund
Other financing sources (uses):			
Fixed assets disposition proceeds	500		500
Operating transfers in (out):			
Lottery and charitable games	47,634		47,634
Housing Finance Agency	(2,390)		(2,390)
D.C. General Hospital	(50,930)		(50,930)
University of District of Columbia	(68,861)		(68,861)
Convention Center	(6,261)		(6,261)
Capital project fund	(10,298)		(10,298)
Subtotal, other financing sources (uses)	90,606		90,606
Total expenditures and other financing sources (uses)	2,404,304	538,314	2,942,618
Excess of revenues over expenditures and other financing sources (uses)	8,675		8,675

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[1] Excludes $47,634,000 from the lottery and $500,000 in proceeds from fixed asset disposition. Total revenue and other sources financing the appropriation are $2,461,113,000.

FINANCIAL PLAN FOR WATER AND SEWER FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Revenue:				
Water and sewer user charges:				
Retail customers	81,476	109,885	98,660	111,786
Federal Government	24,100	30,100	30,100	28,810
Federal accrual	(896)	(4,545)	(4,535)	(1,780)
District agencies	6,699	8,305	6,673	7,407
Water sales by aqueduct	3,624	4,600	4,600	4,600
Sewage treatment	23,213	23,416	30,842	32,445
Potomac interceptor	5,405	6,188	5,611	5,865
Other income	900		800	900
Total revenue	144,521	177,949	172,751	190,033
Expenses:				
Personal services	32,375	38,477	35,845	41,610
Contractual services	47,939	49,715	56,160	56,403
Supplies	15,117	31,178	19,778	22,000
Occupancy costs	12,819	11,775	13,115	12,870
Depreciation	11,906	7,704	10,015	10,265
Interest	20,198	24,900	19,286	20,554
Miscellaneous	2,328	2,000		
Total expenses	142,682	165,749	154,199	163,702
Net income (loss)	1,839	12,200	18,552	26,331
Depreciation closed to contributed capital	2,443			
Increase (decrease) in retained earnings	4,282	12,200	18,552	26,331
Retained earnings (deficit) at beginning of year	(58,021)		(53,739)	(35,187)
Retained earnings (deficit) at end of year	(53,739)		(35,187)	(8,856)

FINANCIAL PLAN CONVENTION CENTER FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985 actual	1986 estimate	1987 estimate
Revenue:			
Building rental	2,278	1,660	2,024
Exhibition services	1,426	992	1,192
Communications	647	295	509
Concessions	366	961	519
Miscellaneous	247	267	102
Total revenue	4,964	4,175	4,346
Expenses:			
Convention Center program:			
Personal services	4,204	4,110	4,603
Contractual services	1,272	1,575	1,402
Supplies	449	472	472
Occupancy costs	1,626	1,158	1,235
Depreciation	2,352	2,500	2,500
Miscellaneous	653	926	596
Total Convention Center expenses	10,556	10,741	10,808
Promotion program:			
Convention Center	325	280	228
Washington Convention and Visitor's Association	900	914	1,055
D.C. Committee to Promote Washington	675	686	791
D.C. Chamber of Commerce	125	225	225
Total promotion program expenses	2,025	2,105	2,299
Total expenses	12,581	12,846	13,107
Income (loss) before operating transfers	(7,617)	(8,671)	(8,761)
Operating transfers in (out): General fund	5,739	8,371	6,261
Net income (loss)	(1,878)	(300)	(2,500)
Retained earnings (deficit) at beginning of year	21,246	19,368	19,068
Retained earnings (deficit) at end of year	19 368	19,068	16,568

FINANCIAL PLAN LOTTERY AND CHARITABLE GAMES ENTERPRISE FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Operating revenue:				
Sales:				
Instant lottery	8,674	16,000	10,411	10,411
Lucky numbers	85,737	78,000	86,022	92,668
Lotto	7,340	7,800	12,183	16,639
D.C. four	10,236	5,500	21,505	26,138
Fees:				
Raffles	4	10	12	12
Bingo	5	10	10	10
Miscellaneous	8	400		
Total operating revenue	112,004	107,720	130,143	145,878

FINANCIAL PLAN LOTTERY AND CHARITABLE GAMES ENTERPRISE FUND, FISCAL YEARS 1985-87—Continued

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Operating expenses:				
Administrative	3,528	4,151	4,151	5,458
Ticket distribution	1,142	1,026	765	765
Prizes	57,913	54,650	66,846	75,095
Agent commissions	6,123	6,049	7,262	8,110
Contractor fees	3,484	3,095	3,950	4,334
Consultant fees	683	400	1,075	557
Advertising	4,446	4,000	4,000	4,100
Total operating expenses	77,319	73,371	88,049	98,419
Operating income (loss)	34,685	34,349	42,094	47,459
Nonoperating revenue (expenses): Interest	788	500	500	500
Income (loss) before operating transfers	35,473	34,849	42,594	47,959
Operating transfers in (out)	(35,469)	(34,849)	(41,822)	(47,634)
Net income (loss)	4		772	325
Retained earnings (deficit) at beginning of year	1,137	1,141	1,141	1,913
Retained earnings (deficit) at end of year	1,141	1,141	1,913	2,238

CABLE TELEVISION FUND, FISCAL YEAR 1987

[In thousands of dollars]

	1985	1986 budget	1986 revised	1987
Operating revenue:				
Franchise fees	63	250	250	250
Franchise award fee			250	
Other revenue				250
Total operating revenue	63	250	500	500
Operating expenses:				
Personal services	163	136	136	148
Contractual services	96	72	72	59
Supplies	1	10	10	10
Occupancy costs	21	20	20	21
Equipment	15	12	12	12
Total operating expenses	296	250	250	250
Income (loss) before operating transfers	(233)		250	250
Operating transfers in (out)				(250)
Net income (loss)	(233)		(250)	
Retained earnings (deficit) at beginning of year			(233)	17
Retained earnings (deficit) at end of year	(233)		17	17

FINANCIAL PLAN—UNIVERSITY OF THE DISTRICT OF COLUMBIA FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986	1987
Revenue:			
Tuition	6,183	5,837	6,818
Intra-District charges	1,721	1,544	1,344
Federal grants and contracts	5,678	5,974	6,128
Private grants and contracts	188	141	42
Land-grant endowment income	1,110	800	800
Auxiliary enterprises	366	223	160
Investment income	531	255	225
Miscellaneous	1,634	1,420	1,323
Total revenue	17,410	16,194	16,840
Expenses:			
Personal services	61,168	59,387	59,998
Contractual services	5,510	5,517	7,489
Supplies	1,057	1,283	1,068
Occupancy costs	7,960	8,695	8,517
Depreciation	4,048	4,060	4,075
Miscellaneous	8,313	9,520	10,116
Total expenses	88,056	88,462	91,263
Income (loss) before operating transfers	(70,646)	(72,268)	(74,423)
Operating transfers in (out): General fund	64,933	67,715	68,861
Net income (loss)	(5,713)	(4,553)	(5,562)
Depreciation closed to contributed capital	4,048	4,060	4,075
Increase (decrease) in retained earnings	(1,665)	(493)	(1,487)
Retained earnings (deficit) at beginning of year	13,087	11,422	10,929
Retained earnings (deficit) at end of year	11,422	10,929	9,442

FINANCIAL PLAN—D.C. GENERAL HOSPITAL FUND, FISCAL YEARS 1985–87

[In thousands of dollars]

	1985	1986	1987
Revenue:			
Medicaid reimbursements	47,152	43,700	46,600
Other reimbursements	794	5,837	6,024
Intra-District charges	3,032	2,842	2,150
Federal grants	104	121	121
Private grants	....	....	....
Total revenue	51,082	52,500	54,895
Operating expenses:			
Personal services	64,700	67,800	71,600
Professional services	2,000	2,100	2,100
Other contractual services	10,500	12,000	10,500
Supplies	11,100	12,300	14,400
Depreciation	2,945	3,500	3,800

FINANCIAL PLAN—D.C. GENERAL HOSPITAL FUND, FISCAL YEARS 1985–87—Continued

[In thousands of dollars]

	1985	1986	1987
Operating expenses—Continued			
Miscellaneous	3,506	3,950	3,700
Savings program		(800)	(275)
Total operating expenses	94,751	100,850	105,825
Income (loss) before operating transfers	(43,669)	(48,350)	(50,930)
Operating transfers in (out): General fund	45,500	48,350	50,930
Net income (loss)	1,831		
Retained earnings (deficit) at beginning of year	(10,491)	(8,660)	(8,660)
Retained earnings (deficit) at end of year	(8,660)	(8,660)	(8,660)

PERSONNEL

The Committee recommends 33,549 in authorized positions. Of this number, 32,163 will be financed from the general fund, 1,288 will be financed from the Water and Sewer Enterprise Fund, 94 from the Lottery and Charitable Games Enterprise Fund, and 4 from the Cable Television Enterprise Fund.

The following table summarizes the recommended authorized positions:

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS

Activity	Authorized for 1985	Net increase	1987 request	House allowance	Senate recommendation
Governmental direction and support:					
Council of the District of Columbia	152	13	165	165	165
District of Columbia Auditor	18		18	18	18
Office of the Mayor	33	6	39	39	39
Office of the Executive Secretary	37	-3	34	34	34
Office of the Inspector General	16	11	27	27	27
Office of Press Secretary	9	2	11	11	11
Office of Intergovernmental Relations	10	3	13	13	13
Office of the City Administrator/Deputy Mayor for Operations	28		28	28	28
D.C. Office of Personnel	374	10	384	384	384
Department of Administrative Services	408	85	493	493	493
Office of the Deputy Mayor for Finance	5		5	5	5
Office of the Budget	51		51	51	51
Office of Financial Management	293		293	293	293
Department of Finance and Revenue	559	11	570	570	570
Board of Elections and Ethics	33	1	34	34	34
Office of Campaign Finance	14		14	14	14
Public Employee Relations Board	4		4	4	4

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1985	Net increase	1987 request	House allowance	Senate recommendation
Governmental direction and support—Continued					
Office of Employee Appeals	24	...	24	24	24
D.C. Retirement Board	7	...	7	7	10
Total, governmental direction and support	2,075	139	2,214	2,214	2,217
Economic development and regulation:					
Deputy Mayor for Economic Development	3	5	8	8	8
Office of Planning	76	...	76	76	76
Department of Housing and Community Development	71	37	108	108	108
Department of Employment Services	183	20	203	203	203
Office of Business and Economic Development	35	12	47	47	47
Minority Business Opportunity Commission	9	9	18	18	18
D.C. Housing Finance Agency	(16)	(2)	(18)	(18)	(18)
Board of Appeals and Review	3	−2	1	1	1
Board of Equalization and Review	1	1	2	2	2
Department of Consumer and Regulatory Affairs	754	97	851	851	851
Public Service Commission	61	7	68	68	68
Office of People's Counsel	14	1	15	15	15
Commission on Licensure to Practice the Healing Arts	11	...	11	11	11
Total, economic development and regulation	1,221	187	1,408	1,408	1,408
Public safety and justice:					
Metropolitan Police Department	4,534	64	4,598	4,598	4,598
Fire Department	1,769	80	1,849	1,849	1,871
Court of Appeals	77	2	79	79	79
Superior Court	995	41	1,036	1,036	1,057
Court System	68	3	71	71	71
Office of the Corporation Counsel	213	...	213	213	213
Public Defender Service	(117)	(3)	(120)	(120)	(120)
Pretrial Services Agency	63	6	69	69	69
Department of Corrections	2,868	−11	2,857	2,857	3,005
Board of Parole	33	7	40	40	40
National Guard	25	...	25	25	25
Office of Emergency Preparedness	15	19	34	34	34
Commission on Judicial Disabilities and Tenure	2	...	2	2	2
Law Revision Commission	8	−5	3	3	3
Criminal Justice Plans and Analysis	15	5	20	20	20
Total, public safety and justice	10,685	211	10,896	10,896	11,087
Public education system:					
Board of Education	9,405	140	9,545	9,545	9,545
University of the District of Columbia	1,365	...	1,365	1,365	1,365
Educational Institution Licensure Commission	5	...	5	5	5

SUMMARY OF POSITIONS—DISTRICT OF COLUMBIA FUNDS—Continued

Activity	Authorized for 1985	Net increase	1987 request	House allowance	Senate recommendation
Public education system—Continued					
Public Library	412	32	444	444	444
Commission on the Arts and Humanities	8	3	11	11	11
Total, public education system	11,195	175	11,370	11,370	11,370
Human support services:					
Department of Human Services	3,459	65	3,524	3,524	3,524
Department of Recreation	526	40	566	566	566
Office on Aging	12	4	16	16	16
Office of Human Rights	51		51	51	51
Office of Latino Affairs	7		7	7	7
Commission for Women	4	2	6	6	6
D.C. Energy Office	10		10	10	10
Total, human support services	4,069	111	4,180	4,180	4,180
Public works: Department of Public Works	1,895	6	1,901	1,901	1,901
Total, public works	1,895	6	1,901	1,901	1,901
Total, general fund	31,140	829	31,969	31,969	32,163
Water and Sewer Enterprise Fund:					
Department of Public Works—Utility administration	1,273	15	1,288	1,288	1,288
Washington aqueduct	(275)		(275)	(275)	(275)
Total, Water and Sewer Enterprise Fund	1,273	15	1,288	1,288	1,288
Lottery and Charitable Games Enterprise Fund—Lottery and Charitable Games Control Board	94		94	94	94
Office of Cable Television	4		4	4	4
Total, enterprise funds	1,371	15	1,386	1,386	1,386
Grand total, general fund and enterprise fund	32,511	844	33,355	33,355	33,549

OPERATING EXPENSES

GOVERNMENTAL DIRECTION AND SUPPORT

The Committee recommends a total of $108,353,000 for fiscal year 1987 for the various departments, agencies, and activities funded by this appropriation. This is an increase of $9,011,000 from fiscal year 1986.

A comparative summary by agency follows:

GOVERNMENTAL DIRECTION AND SUPPORT

	Appropriation, 1986	Budget estimates, 1987	House allowance	Committee recommendation
Council of the District of Columbia	$6,335,000	$7,055,000	$7,055,000	$7,055,000
District of Columbia Auditor	661,000	689,000	689,000	689,000
Advisory Neighborhood Commissions	1,072,000	1,072,000	1,072,000	1,072,000
Executive Office:				
Office of the Mayor	1,728,000	2,005,000	2,005,000	2,005,000
Office of the Executive Secretary	2,375,000	2,431,000	2,431,000	2,431,000
Office of the Inspector General	895,000	1,293,000	1,293,000	1,293,000
Office of the Press Secretary	401,000	471,000	471,000	471,000
Office of Intergovernmental Relations	524,000	671,000	671,000	671,000
Deputy Mayor for Operation/City Administrator	1,097,000	1,151,000	1,151,000	1,151,000
Office of Personnel	13,566,000	14,584,000	14,584,000	14,584,000
Administrative services	27,099,000	30,264,000	30,264,000	30,264,000
Deputy Mayor for Finance	200,000	210,000	210,000	210,000
Office of the Budget	1,712,000	1,954,000	1,954,000	1,954,000
Office of Financial Management	17,016,000	17,524,000	17,524,000	17,524,000
Department of Finance and Revenue	19,034,000	21,007,000	21,007,000	21,007,000
Board of Elections and Ethics	2,164,000	2,385,000	2,385,000	2,385,000
Office of Campaign Finance	992,000	1,032,000	1,032,000	1,032,000
Public Employees Relation Board	247,000	253,000	253,000	253,000
Office of Employee Appeals	1,053,000	1,112,000	1,112,000	1,112,000
District of Columbia Retirement Board	700,000	700,000	745,000	700,000
Council of Governments	316,000	335,000	335,000	335,000
Statehood Constitutional Convention	100,000	100,000	100,000	100,000
Baseball Commission	55,000	55,000	55,000	55,000
Total	99,342,000	108,353,000	108,407,000	108,353,000

COUNCIL OF THE DISTRICT OF COLUMBIA

The Committee recommends $7,055,000 and 165 positions for the District Council. This is an increase of $720,000 and 13 positions from the current year budget and is in agreement with the House allowance.

The Council exercises its legislative responsibilities through 11 standing committees covering all District programs from human services to finance and revenue. The Committee of the Whole, to which all members belong, has primary responsibility for consideration of all proposed Council laws and resolutions before final action.

The work of the 11 committees is supported by a secretary to the Council, general counsel, and the intergovernmental liaison officer, as well as personal and committee staff to each of the legislators.

Increased funding is provided for 13 additional staff positions. This will provide an additional research specialist for each of the 12 Council members and the chairman to provide additional analytical and research capability.

DISTRICT OF COLUMBIA AUDITOR

The Committee recommends $689,000 and 18 positions for fiscal year 1987. These amounts are an increase of $28,000 above the current year level. The District of Columbia Auditor is required to audit the accounts and operations of the District of Columbia government annually and certify revenue estimates in support of annual budgets and municipal bonds when issued. Committee recommendation includes three additional staff in order to increase audit capability and to enable the office to perform more complex analyses of broader scope and detail.

ADVISORY NEIGHBORHOOD COMMISSIONS

The requested appropriation of $1,072,000 is recommended by the Committee for fiscal year 1987. This amount is the same as fiscal year 1986 and the House allowance. This amount is consistent with the Advisory Neighborhood Commission Threshold Act of 1983, D.C. Law 5–26, effective September 1983, which provided for not less than the fiscal year 1981 funding level to be appropriated in each year.

The Advisory Neighborhood Commissions [ANC's] were established in accordance with the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198, and given the responsibility for advising the District government on matters of public policy in areas such as planning, transportation, optional social service programs, health, safety, and sanitation, especially as they relate to their respective neighborhood commission areas. In discharging this responsibility, the 37 chartered ANC's, which are made up of 323 single-member districts, serve as a liaison between the District government and the community.

OFFICE OF THE MAYOR

The Committee has approved the request of $2,005,000 and 39 positions for fiscal year 1987. This is an increase of $277,000 and six positions over the fiscal year 1986 budget.

The Mayor, as chief executive officer of the District of Columbia government, has overall responsibility for the implementation of programs and the administration of District agencies.

As the District's chief elected official, the Mayor is responsible for providing leadership, exercising management control over executive agencies, supervising labor relations, ensuring the integrity of District financial affairs, and proposing, reviewing, and approving or vetoing all legislation enacted by the Council of the District of Columbia.

OFFICE OF THE SECRETARY

The Committee recommends the full budget request of $2,431,000 and 34 positions. This recommendation is an increase of $56,000 and three fewer positions than the fiscal year 1986 budget. The Office provides administrative and logistical support to the Mayor's Office as well as the various boards, commissions, and smaller governmental offices of the District government.

OFFICE OF THE INSPECTOR GENERAL

The sum of $1,293,000 and 27 positions is recommended for the Office of the Inspector General. This is an increase of $398,000 and 11 positions above the 1986 amount and the same as the House allowance. This Office is responsible for the prevention and detection of fraud, abuse, waste, and mismanagement in the programs and operation of the District of Columbia government.

The Committee recommendation provides increased funding and positions to implement the new District of Columbia Procurement Practices Act of 1985. Other increases include funding for five positions formerly funded through intra-District revenues and Federal grants which will no longer be available in fiscal year 1987. Funding is also provided for the 4 percent fiscal year 1987 pay adjustment, within-grade requirements, and training.

OFFICE OF THE PRESS SECRETARY

The Committee recommends the full budget request of $471,000 and 11 positions for fiscal year 1987. The Office of the Press Secretary serves as the central agency of the executive branch. They are responsible for coordinating and disseminating official news and media related announcements, and the monthly publication costs of "The City Hall New Times," the District government's monthly tabloid.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The sum of $671,000 is recommended for the Office of Intergovernmental Relations. This is an increase of $147,000 above the fiscal year 1986 request. This Office is responsible for developing legislative programs and District relations with the Council, Congress, and State and local governments. Funds are included for three additional staff support postions to initiate research, and develop automated legislative tracking systems to enhance and expedite the District's legislative items in the Council, the Congress, and the Washington metropolitan area.

OFFICE OF THE CITY ADMINISTRATOR/DEPUTY MAYOR FOR OPERATIONS

The Committee recommends $1,151,000 and 28 positions for the City Administrator/Deputy Mayor for Operations.

The City Administrator/Deputy Mayor for Operations is the chief administrative officer in the executive branch and is responsible for overseeing the operations and programs of the major operating departments. These include the Metropolitan Police Department, the Fire Department, the Department of Corrections, the Department of Recreation, the Department of Consumer and Regulatory Affairs, and the Department of Public Works. The City Administrator/Deputy Mayor for Operations is also the primary official designated to exercise the powers and duties of the Mayor during the Mayor's absence.

The Office of the City Administrator includes a Productivity Management Services Unit and a small administrative staff. In fiscal year 1986 the Office of the City Administrator/Deputy Mayor for Operations will also house the Office of the Coordinator for Community Based Residential Facilities [CBRF]. This Office, established by Mayor's Order 84–195, will coordinate the planning and monitoring of community-based residential facilities (facilities that house special population groups such as the elderly, mentally retarded, mentally ill, homeless, neglected children, youth, and rehabilitated offenders). Funding is provided for four staff positions and support cost to establish this coordinating office.

OFFICE OF PERSONNEL

An increase of $1,018,000 for a total of $14,584,000 and 384 positions are recommended for the Office of Personnel.

The Office advises and assists the Mayor, the City Administrator, and the District Council on all matters relating to personnel management programs in the District of Columbia government.

The Office of Labor Relations and Collective Bargaining provides service to all departments and agencies under the administrative jurisdiction of the Mayor. In addition, this Office works closely with representatives of independent agencies to ensure the development of a centralized labor relations policy.

The Police and Firefighters Retirement and Relief Board provides a centralized program for the consideration and approval of retirement and relief eligibility of protective service personnel of the Metropolitan Police Department, Fire Department, the U.S. Park Police, and the U.S. Secret Service.

To provide a comprehensive personnel program, the recommendation includes funds to establish a Latino Recruitment Program and to enhance automated payroll/personnel systems. The Latino Recruitment Program will increase Hispanic employment in the District government and the automated payroll personnel system will computerize approximately 70 percent of the manual personnel records now used by the Office of Personnel.

Funding is also provided for four positions in the Office of Labor Relations and Collective Bargaining previously funded through intra-District sales. The increase to replace intra-District revenue will maintain existing staff and funding levels and will provide for maintenance of the data processing system sued for analysis and costing of compensation and working condition proposals.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends the full budget request of $30,264,000 and 493 positions for fiscal year 1987. This amount reflects a net increase of $3,165,000 and 85 positions above the 1986 budget. The Department is responsible for planning, regulating, and administering programs for the administrative support of agencies in the District government.

The services provided to other agencies include contracting and procurement, disposal of surplus District property, space planning, and property leasing. The Department is responsible for buildings management and cleaning, protective service, printing and copying, and telephone operations and telecommunications planning. The Department also prepares forecasts and processes bill payments for utilities and petroleum, and manages an energy conservation program.

OFFICE OF DEPUTY MAYOR FOR FINANCE

The amount of $210,000 is recommended for the Office of Deputy Mayor for Finance and five positions for the fiscal year 1987 budget.

The Deputy Mayor for Finance, established by Mayor's Order 83–18, dated January 3, 1983, is responsible for the overall management of the District's financial resources. The Deputy Mayor for Finance maintains a coordinated financial management system to budget, collect tax revenues, provide expenditure control, and properly account for its funds. In carrying out these responsibilities, the Deputy Mayor administers and supervises a financial management organization that includes the Office of the Budget, the Office of the Controller, the Office of Financial Information Services, and the Department of Finance and Revenue.

OFFICE OF THE BUDGET

The full amount of $1,954,000 and 51 positions is recommended for the fiscal year 1987 budget. The Office is responsible for development and administration of the District of Columbia operating and capital budgets. This allowance is the same as the House and an increase of $242,000 above the fiscal year 1986 appropriation.

OFFICE OF FINANCIAL MANAGEMENT

A total of $17,524,000 and 293 positions is recommended for fiscal year 1987. This is the same as the House allowance and $508,000 above the fiscal year 1986 appropriation.

The Office is responsible for the District's financial management system [FMS], the centralized pay and retirement system, cash management system, and long- and short-term debt programs.

DEPARTMENT OF FINANCE AND REVENUE

The fiscal year 1987 request is for $21,007,000 and 570 positions. This amount reflects an increase of $1,973,000 and 11 positions above the 1986 budget level.

This Office is responsible for administering and enforcing the District's tax laws; conducting research on revenue sources and alternative tax systems; advising the Mayor and District Council on tax policy, programs, and revenues; recording deeds and other written instruments affecting a person's right, title, or interest in real or personal property in the District of Columbia.

BOARD OF ELECTIONS AND ETHICS

The Committee recommendation for the Board is for $2,385,000 and 34 positions. This is an increase from fiscal year 1986 of $221,000 and one position. The Board of Elections and Ethics is charged with administering and enforcing the election laws of the District of Columbia.

The amounts recommended will fund the two scheduled elections that will take place during fiscal year 1987, the mayoral/council general election in November 1986, and the statehood primary election in September 1987.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends $1,032,000 and 14 positions for the Office of Campaign Finance. This amount is the same as the requested amount and the House allowance.

The Office of Campaign Finance, established pursuant to the District of Columbia Campaign Finance Reform and Conflict of Interest Act of 1974, is responsible for administering and enforcing District laws pertaining to campaigns for elected officials, and conflict of interest and financial disclosure by public officials.

The Office of Campaign Finance, formerly a part of the Board of Elections and Ethics, has been established as a separate agency in fiscal year 1986 resulting in the transfer-in of positions and funding from the Board of Elections. In addition to the transfer-in, the fiscal year 1986 appropriated budget request includes increased funding for 11 temporary positions to meet the workload requirements associated with administering and enforcing the ethics and conflict of interest laws.

PUBLIC EMPLOYEE RELATIONS BOARD

The Committee recommendation for the Board is for $253,000 and four positions. This is an increase of $6,000 above the 1986 budget and the same as the House.

The Board is an independent agency and acts as a neutral body for the impartial resolution of labor-management disputes in the District government.

OFFICE OF EMPLOYEE APPEALS

The Committee recommends $1,112,000 and 24 positions for the Office of Employee Appeals. This allowance is $59,000 above the 1986 budget appropriation. The Office may hear any employee appeal of an agency decision affecting a performance rating, reduction in force, grievance, erroneous payment, privacy, or classification matter.

DISTRICT OF COLUMBIA RETIREMENT BOARD

The Committee recommends a total of $700,000 and 10 positions for the Retirement Board. This is the same as the budget request and $54,000 below the House allowance. The total administrative expenses for 1987, estimated by the Retirement Board, are $3,772,000. The sum of $700,000 is proposed to be funded from the general fund appropriation. The remaining $3,072,000 is taken from earnings of the retirement fund.

The Retirement Board controls and manages the retirement funds for police officers, firefighters, judges, and teachers. It also certifies the contributions required of the District and Federal governments and of employees covered by the Retirement Reform Act, Public Law 96–122.

METROPOLITAN WASHINGTON COUNCIL OF GOVERNMENTS

The Committee recommends $335,000 for the fiscal year 1987 budget. This is an increase of $19,000 above the fiscal year 1986 appropriation.

The Metropolitan Washington Council of Governments is the cooperative association of the 16 major cities and counties in the metropolitan area. The Council is officially designated as the regional planning agency for the Washington metropolitan area. The Council's activities are supervised by a board of directors composed of its member governments.

ADMISSION TO STATEHOOD

The Committee recommends a total of $100,000, the same as the budget request and the House allowance. Since the enactment of the D.C. Statehood Constitutional Convention Initiative of 1979, D.C. Law 3–171, the District has taken several steps toward admission to statehood. Delegates to a D.C. Constitutional Convention were elected in November 1981 to serve 2 or 3 year terms of office. The convention drafted a constitution which was approved by a majority of authorized D.C. voters in November 1982. The convention exercised its authority pursuant to the legislation in appointing a Statehood Commission and a Statehood Compact Commission. Funding is included in the fiscal year 1987 budget to continue the operation of these two commissions at $50,000 each.

The final phase of admission to statehood involves the election of two Senators and one Representative. In February 1985 the Council enacted D.C. Law 6–11, setting the primary and general election for these offices as September and November 1987, respectively.

D.C. COMMISSION ON BASEBALL

The D.C. Commission on Baseball, established pursuant to D.C. Law 5–112, dated September 26, 1984, is responsible for assisting and advising the Council and the Mayor regarding the establishment of a professional baseball team in the District to enhance tourism, business development, job opportunities, entertainment, and revenues. The Commission, consisting of nine members, is to submit a final comprehensive report to the Council summarizing the activities and findings of the Commission and providing specific recommendations as to the establishment of a professional baseball team, no later than 3 years after the effective date of the act. The Committee recommends $55,000 for the operations of the Commission during fiscal year 1987.

Economic Development and Regulation

The fiscal year 1987 budget request is for $129,460,000. This amount is an increase of $29,425,000 from fiscal year 1986.

Following is a tabulation of the allocated funds by agency or department:

ECONOMIC DEVELOPMENT AND REGULATION

Activity	Appropriation, 1986	Budget estimates, 1987	House allowance	Committee recommendation
Deputy Mayor for Economic Development	$510,000	$710,000	$710,000	$710,000
Job training initiative	500,000			
Office of Planning	3,404,000	3,564,000	3,564,000	3,564,000
Department of Housing and Community Development	22,913,000	39,939,000	39,939,000	39,939,000
Public housing pay-as-you go capital project		2,000,000	2,000,000	2,000,000
Department of Employment Services	27,995,000	35,012,000	35,012,000	35,012,000
Office of Business and Economic Development	9,313,000	5,830,000	5,830,000	5,830,000
Minority Business Opportunity Commission	507,000	870,000	870,000	870,000
Housing Finance Agency	2,100,000	2,390,000	2,390,000	2,390,000
Board of Appeals and Review	144,000	50,000	50,000	50,000
Board of Equalization and Review	112,000	159,000	159,000	159,000
Office of Consumer and Regulatory Affairs	28,063,000	34,034,000	34,034,000	34,034,000
Public Service Commission	3,035,000	3,351,000	3,351,000	3,351,000
Office of the People's Counsel	1,005,000	1,087,000	1,087,000	1,087,000
Commission on Healing Art Licensure	434,000	464,000	464,000	464,000
Total	100,035,000	129,460,000	129,460,000	129,460,000

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recommends $710,000 and eight positions for fiscal year 1987 for this Office. This is $200,000 above the 1986 appropriation and an increase of five positions The Office of the Deputy Mayor for Economic Development was established by Mayor's Order 83–13, dated January 3, 1983, to better coordinate the District's efforts to achieve a comprehensive and well-integrated economic development strategy.

This Office has responsibility for management supervision of the Department of Employment Services, the Department of Housing and Community Development, the Minority Business Opportunity Commission, the Office of Business and Economic Development, the Office of Planning, the Office of Cable Television, and the Housing Finance Agency.

The additional staff will enable the Office to establish a strategic planning unit which will develop strategies to meet the economic goals, objectives, and needs and formulate policy and procedures for the various agencies within the economic development cluster.

OFFICE OF PLANNING

The bill includes the budget request of $3,564,000 and 76 positions for fiscal year 1987, a net increase of $160,000 from the 1986 appropriation.

The Office of Planning is responsible for the preparation of plans for the physical and economic development of the District of Columbia. The office provides project implementation plans, ward plans, small-area studies, zoning analyses, statistical services, support for interagency economic development planning efforts, and initiates programs and activities to implement the recently enacted comprehensive plan.

DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

A total of $39,939,000 and 108 positions is the recommended budget for fiscal year 1987. That is a net increase of $17,026,000 and 37 positions above the 1986 appropriation and, the same as the House allowance.

The Department of Housing and Community Development was established to implement the District's housing policies as well as to support the District's efforts in the area of community development. Its housing goals are to provide decent and affordable housing; increase homeownership opportunities for low- and moderate-income persons; develop declining neighborhoods and preserve neighborhood diversity; and maintain all public housing in sound, standard condition.

The Department operates several programs from Federal and other fund sources. Among them, the Federal Section 8 and the Community Development Block Grant Programs play a vital role in the stabilization and revitalization of District neighborhoods. The Department also receives a Federal subsidy for low-rent housing. Rent collections from low-rent housing tenants serve as another revenue source and these funds, along with the Federal subsidy, support the operations of the Low-Rent Housing Program.

In fiscal year 1987, DHCD has proposed several initiatives and programs to enhance economic development and to improve and maintain existing programs. They are the Tenant Assistance Program [TAP], the Residence Maintenance Program, the Urban Homesteading Program, the Home Purchase Assistance Program, the Rehabilitation Financing Program, the Distressed Properties Improvement Program [DPIP], and the Land Acquisition for Housing Development Opportunities Program [LAHDO]. DPIP and TAP are mandated by the District of Columbia Rental Housing Act of 1985.

Amounts are recommended to maintain and enhance two existing programs—the Home Purchase Assistance Program and the Rehabilitation Financing Program. In the past, both have been successful in providing new housing and homeownership opportunities. In addition, funding is recommended for support staff to implement the Distressed Properties Improvement Program, the Land Acquisition for Housing Development Opportunities Program, and the Tenant Assistance Program.

FINANCING PAY-AS-YOU-GO CAPITAL PROJECTS

Funding is recommended to finance pay-as-you-go capital projects in order to enable the Department of Housing and Community Development to make minor and major repairs and renovations to public housing facilities. The revenues financing the pay-as-you-go capital projects will be generated by the proposed Tax Amnesty Act. The sum of $2,000,000 is provided for this purpose.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends a total of $35,012,000 and 203 positions for fiscal year 1987, a net increase of $7,017,000 and 20 positions above the 1986 appropriation. The Department estimates it will have a total budget of $72,969,000 and 847 positions in 1987 consisting, in addition to the above District funds, of $32,916,000 and 516 positions in Federal funds; and $5,041,000 and 128 positions in private and other funds.

The Department operates four major programs: (1) Employment services; (2) employability development; (3) unemployment insurance; and (4) labor standards.

Jobs and job training programs continue in fiscal year 1987 with over $6,500,000 in increased funding for employment programs to serve an additional 4,650 persons in the seven job programs operated by the department.

The Summer Youth Program will provide summer job opportunities to 11,660 youth between the ages of 14 and 21—an increase of 3,130 participants over the fiscal year 1986 level of 8,530. The In-School Program will provide 2,200 high school juniors and seniors with current job market skills—an increase of 1,100 participants over the fiscal year 1986 level of 1,100. The Out-of-School Program will provide year-round work experience for 800 youth between the ages of 16 and 24. The Adults-With-Dependents Program will provide on-the-job training for 1,600 economically disadvantaged adults with at least one dependent. The Training/Retraining Program will provide preemployment training and retraining in occupational skills to 1,900 persons ages 16 and above. The Special Temporary Employment Program [STEP] will provide transitional work experience for 270 ex-offenders, and the Job Training Initiative Program will provide specialized training services to 150 persons.

Job training initiative.—The fiscal year 1986 appropriations bill included $500,000 to establish a local program using innovative techniques to involve the private sector in providing job training and ultimately jobs to individuals who were underserved by other programs. This class of individual includes those who are in their late teens and early twenties, were high school dropouts, single parents and require remedial academic as well as job training.

The Department of Employment Services established the Building and Construction Industry Advisory Council that has implemented a program with the Home Builders Institute of the National Association of Homebuilders that provides hands-on vocational skills taught by journeymen instructors. The program participants are registered by the

Bureau of Apprenticeship and Training of the U.S. Department of Labor, On-site sessions in survival skills, citizenship, job-keeping skills are also provided during the training period. To date the program has served 85 persons with 8 leaving for jobs in their field of training.

The Committee urges the Department to explore the benefits and possible cost savings of such programs and report to the Committee not later than January 5, 1987, on the final results of the current program and its intention to continue similar programs in the future.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The sum of $5,830,000 and 47 positions are recommended for the fiscal year 1987 budget. This represents a decrease of $3,483,000 below the fiscal year 1986 level but an increase of 12 positions above the fiscal year 1986 level. The recommended amount is the same as the budget request and the same as the House allowance.

The Office of Business and Economic Development was established to stimulate, create, and attract new employment opportunities; business attraction and retention; promotion of new capital investments; promotion of tourism; and the delivery of management and technical assistance on behalf of the District of Columbia.

Funds are provided for seven positions to enable the office to continue to enhance its business expansion and retention activities, carry out its industrial initiatives, and revitalize commercial corridors. As the office's programs have become better known, there has been an increased demand by small, primarily minority businesses for loans and business-packaging assistance. The marketing efforts of the Revolving Loan Fund Program, the Industrial Revenue Bond Program, and the Business Purchase Assistance Program have led to increased demands upon existing staff. The office's greatly expanded involvement with community development corporations and the neighborhood partnership approach to development also has increased its workload significantly. Therefore, these seven new positions will enable the office to continue to perform its mission successfully.

The commercial revitalization efforts will continue in fiscal year 1987 with increased funding to retain architectural, engineering, and market analysis consultants.

The Office of Business and Economic Development is assisted in its efforts by the D.C. Chamber of Commerce. Increased funding is requested to support their activities. Two permanent positions are provided for the Latino initiative to help coordinate a Business Assistance Program for Ward 1 residents. Funding for the positions will be provided through an intra-District sales agreement from the Office of Latino Affairs.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The appropriation of $870,000 and 18 positions are recommended for fiscal year 1987. The Commission certifies minority firms for participation in the Sheltered Market Program and provides counseling, training, and assistance in finance and bonding to minority business enterprises.

The Committee recommendation provides funds to enable the commission to continue and expand the program thrust in the private and public sectors while strengthening certification, compliance review, investigation, technical support, and a variety of activities in performing an ombudsman role for certified minority business enterprises. Funding is requested for a small business development unit to provide technical assistance and guidance to small minority businesses that participate in District contracting programs.

D.C. HOUSING FINANCE AGENCY

A total of $2,390,000 and 18 positions are included in the bill for fiscal year 1987. This is the same as the House allowance and an increase of $290,000 above the fiscal year 1986 level. The District of Columbia Housing Finance Agency is established pursuant to District of Columbia Law 2–135, as amended, as a legally separate corporate instrumentality of the District government. The agency's mission is to help alleviate the shortage of adequate housing in the District and it operates primarily by issuing tax-exempt bonds to assist in financing affordable homeownership and rental housing to low- and moderate-income District residents. The agency's ability to issue bonds to finance housing is dependent on a combination of private sector resources and the public resources of the agency, the D.C. Department of Housing and Community Development [DHCD], and the U.S. Department of Housing and Urban Development [HUD].

BOARD OF APPEALS AND REVIEW

The bill includes $50,000 and one position for fiscal year 1987, the same as the House allowance.

The Board of Appeals and Review, established in 1955, is an administrative agency that provides a forum for the hearing of citizen appeals and a final remedy in matters of property, personal rights, and privileges. Within its jurisdiction are certain decisions made by officials of the Department of Consumer and Regulatory Affairs, as well as other matters that may be assigned by the Mayor of the District of Columbia. In addition, the Board also conducts hearings for the Human Rights Commission, pursuant to Mayor's Order 84–79.

BOARD OF EQUALIZATION AND REVIEW

The bill includes $159,000 and two positions for the Board of Equalization and Review which is responsible for ensuring that real property in the District of Columbia is assessed at 100 percent of its estimated market value and that comparable properties are assessed at comparable valuations. The recommended amount is $47,000 more than the 1986 amount and the same as the House allowance.

Funds are provided for an administrative assistant to assist in the preparation of appeal hearings and four temporary employees to complete cases and render decisions during the peak appeal season.

DEPARTMENT OF CONSUMER AND REGULATORY AFFAIRS

The Committee recommends a total of $34,034,000 and 851 positions for fiscal year 1987. This represents an increase of $5,971,000 and 97 positions over 1986 and is the same as the House allowance. The Department of Consumer and Regulatory Affairs, established by Reorganization Plan No. 1 of 1983, is responsible for the protection of the health, safety, and welfare of the citizens of the District of Columbia by regulating business activities, land and building use, professional conduct and standards, rental housing and condominiums, health and social service care facilities, and the physical environment of the District of Columbia.

PUBLIC SERVICE COMMISSION

The fiscal year 1987 Public Service Commission recommendation is for $3,351,000 and 68 positions. This amount is $316,000 more than the fiscal year 1986 appropriation and an increase of seven positions and the same as the House allowance.

The Public Service Commission exercises ratemaking and other regulatory authority over the electric, gas, and telephone utility companies within the jurisdiction of the District of Columbia, the taxicab industry, tourist vehicles for hire, all security transactions, and cable television.

OFFICE OF THE PEOPLE'S COUNSEL

The Committee recommends an appropriation of $1,087,000 and 15 positions for fiscal year 1987; this is the same as the House allowance.

The Office of the People's Counsel was created by Public Law 93–88 in 1975, for the purpose of providing representation in proceedings before the Public Service Commission of all District of Columbia utility consumers of gas, electric, or telephone services, and those who ride in District taxicabs.

The office is mandated by District of Columbia Law 4–155 to represent the interests of insurance consumers with respect to rate increase applications filed by automobile insurance companies before the District's Department of Consumer and Regulatory Affairs.

COMMISSION ON LICENSURE TO PRACTICE THE HEALING ARTS

The total budget request for $464,000 and 11 positions has been recommended for approval by the Committee for fiscal year 1987.

The Commission on Licensure to Practice the Healing Art, established in accordance with D.C. Law 1–106, is responsible for the establishment of procedures designed to approve or deny licensure of applicants to practice medicine and surgery, osteopathy and surgery, chiropractic, midwifery, naturopathy, and nursing home administration in the District of Columbia.

The Committee recommendation for the Commission on Licensure to Practice the Healing Art is $464,000 and 11 positions. This is the same as the House allowance.

PUBLIC SAFETY AND JUSTICE

The Committee recommends a total of $600,165,000 in fiscal year 1987 for the public safety and justice activities funded in this appropriation.

A comparative summary by agency follows:

PUBLIC SAFETY AND JUSTICE

Activity	Appropriation 1986	Budget estimates 1987	House allowance	Committee recommendation
Metropolitan Police Department	$148,124,000	$157,813,000	$157,813,000	$157,813,000
Fire Department	59,863,000	68,284,000	68,284,000	70,784,000
Police and fire retirement	115,640,000	111,800,000	111,800.000	111,800,000
Judges retirement	1,800,000	2,500,000	2,500.000	2,500,000
Court of Appeals	3,565,000	3,758,000	3,758.000	3.758,000
Superior Court	40,712,000	43,706,000	43,706,000	44,506,000
D.C. Court System	15,537,000	16,028,000	16,028,000	16,028,000
Office of the Corporation Counsel	9,353,000	10,137,000	10,137,000	10,137,000
Settlements and judgments	5,669,000	6,600,000	6,600,000	6,600,000
Public Defender Service	4,428,000	4,786,000	4,786,000	4,786,000
Pretrial Services Agency	2,174,000	2,367,000	2,367,000	2,367,000
Department of Corrections	137,952,000	147.730,000	147,730.000	163,930,000
Board of Parole	1,324,000	1,571,000	1,571,000	1,571,000
National Guard	710,000	763,000	863,000	763,000
Office of Emergency Preparedness	492,000	1,466,000	1,466,000	1,466,000
Commission on Judicial Disabilities and Tenure	111,000	116,000	116,000	116,000
Judicial Nomination Commission	37,000	37,000	37,000	37,000
Law Revision Commission	486,000	220,000	220,000	220,000
Office of Criminal Justice Plans and Analysis	889,000	983,000	983,000	983,000
Total	548,866,000	580.665,000	580,765.000	600,165,000

METROPOLITAN POLICE DEPARTMENT

The Committee recommends $157,813,000 and 4,598 positions, the same as the budget request and the House allowance, for the Metropolitan Police Department.

The Metropolitan Police Deprtment is the primary law enforcement agency of the District of Columbia. The Department's overall mission is to ensure public safety through the protection of life and property. It serves approximately 630,000 residents and over 2 million visitors and commuters.

During fiscal year 1987, the department will continue its crime reduction initiatives aimed at reducing narcotic trafficking, identifying and apprehending repeat offenders and career criminals, and soliciting community support through a variety of programs aimed at reducing crime.

The deployment of mobile mini-police stations in high-crime communities will lend an added dimension to police patrol. The use of these trailer-type units will concentrate police services for extended periods of time into areas where they are most needed. Expanded use of crime prevention concepts, directed toward specific categories of crime for selective enforcement and incident reduction, will place special emphasis on preventing crime before it occurs. A major program thrust that will make use of this approach is the Police and Citizens Together [PACT] Program. This activity will expand citizen participation in crime prevention at the neighborhood level. The PACT Program is intended to assist police in meeting the highest safety expectations of citizens. The department has found that citizen involvement is a necessary element of law enforcement planning efforts and is essential to the success of police operations. The refinement of other activities and technologies will support the department's effort to execute a well-planned law enforcement policy throughout the fiscal year.

FIRE DEPARTMENT

For the Fire Department of the District of Columbia the Committee recommends a total of $70,784,000 and 1,871 positions, an increase of $2,500,000 over the House allowance. The Department currently operates 32 engine companies, 17 aerial ladder companies, 4 rescue squads, 22 ambulance companies and the fire boat.

The Committee recommends $2,500,000 to keep Engine Company No. 3 open, located at 439 New Jersey Avenue NW, by providing the required funding and positions for the new fire station to open at First and Atlantic Street SE. The city had originally planned to close Engine Company No. 3 and transfer the staff and funding to the new station at First and Atlantic Street SE.

The Committee has been concerned about coverage of the Engine Company No. 3 service area should this company be moved. This service area includes the U.S. Capitol, Supreme Court Building, Library of Congress, Union Station as well as the North Capital Street corridor. With new hotels recently opened and current development, including the Union Station redevelopment project, any plans to move this station require further study.

The Committee is once again concerned about the state of the city's emergency ambulance service. The Advisory Committee on Emergency Medical Services has presented a report enumerating 140 recommendations for improvement. Many of these recommendations directly affect the emergency medical care provided by city ambulance personnel.

These recommendations must be considered the most urgent priority of the Ambulance Division. The Committee directs that the Fire Department present to the Mayor, the Council, and the appropriate committees of Congress an evaluation of each recommendation, implementation plan and cost estimate not later than November 1, 1986.

The Committee also requests that the Department undertake an analysis of the adequacy, number, and location of basic life support and advanced life support ambulances in the District. Comparisons with other similar cities and changes in city population patterns should be considered.

Funding is provided to staff the hazardous material unit in order to man this unit on a full-time basis to respond to hazardous material incidents. Four permanent positions are included for the Latino initiative to ensure 24-hour Spanish-speaking language capability for the telephone dispatcher service.

The Fire Cadet Program, authorized by District of Columbia Law 4–172, is also funded in the budget request. This program will provide career opportunities for youth in the D.C. public schools while, at the same time, providing the Fire Department with well-trained and motivated new firefighters. Cadets will undergo a 2-year training and work program before being appointed as firefighters. The first year they will work and train 10 hours a week in the Fire Department while they finish their senior year of high school. The second year they will work and train full time at the Fire Department.

POLICE AND FIRE RETIREMENT SYSTEM

The budget recommendation for the police and fire retirement system represents the District's contribution to the District of Columbia Police and Fire Retirement Fund for annuity payments to retirees and survivors of the Metropolitan Police and Fire Departments as required by section 142 of the Retirement Reform Act, Public Law 96–122. After its transfer to the retirement fund, the appropriation provides for the payment of retirement benefits to annuitants on the retirement rolls.

The Committee recommends approval of $111,800,000 for fiscal year 1987. This is the same as the budget request and the House allowance.

JUDGES RETIREMENT SYSTEM

The 1987 appropriated request is $2,500,000. The Committee's allowance is the same as the House allowance and the budget request.

The Judges Retirement System represents the District's contribution to the District of Columbia Judges Retirement Fund, as required by section 142 of the Retirement Reform Act, Public Law 96–122.

COURT OF APPEALS

A total of $3,758,000 and 79 positions are recommended for fiscal year 1987 for the District's highest court. This is the same as the House allowance and budget request.

As the highest court for the District of Columbia, the court of appeals reviews all civil and criminal appeals from the superior court, appeals from the administrative agencies of the District, disciplinary actions of the Board on Professional Responsibility, as well as a number of special proceedings. The court is also the authorizing agency for admission to the bar of the District and oversees admission to the bar by motion by members of the bar of other jurisdictions.

The Committee recommendation provides additional funding and two positions to handle the increased filings and pending cases. Other increases include funding for systematic word processor replacement or updating and funds to obtain contractual services needed to give the court the technical support and guidance to run its automated systems. Funding is also provided for the 4-percent fiscal year 1987 pay adjustment, within-grade advancements, the 1985 judges' pay raise, and the increased cost of supplies, telephone services, contractual service, and law book collection maintenance.

SUPERIOR COURT

The Committee recommends $44,506,000 and 1,057 positions for the operations of the Superior Court of the District of Columbia, which is $800,000 over the House allowance.

The superior court is the District's unified court of general jurisdiction. It is the trial court with original jurisdiction over all criminal, civil, tax, and probate cases, as provided for in title II of the D.C. Code, "Organization and Jurisdiction of the Courts."

The Committee recommendation includes $153,000 for communications; $113,000 and eight positions in the Civil Division; and $70,000 and two positions in the clerk of the Superior Court. The Committee intends that these positions be used to speed processing and reduce delay. The Committee requests a report by January 5, 1987, on how these funds will assist in this area.

A total of $600,000 and 17 positions have been added to fund the Intensive Probation Supervision Program. This program was originally funded in the fiscal year 1986 supplemental. This funding will support intensive probation supervision for 200 candidates per year.

Also included is $1,084,000 for the 1987 pay raise; $438,000 for within grade increases; $39,000 and one position to be sentencing guidelines director; $60,000 for office supplies; and $82,000 for service maintenance contracts and repairs.

Over the past 3 fiscal years the Superior Court has undertaken several initiatives with the support of the Congress to reduce delay in the court. The additional seven new judges in November 1984 has resulted in a 9-percent increase in dispositions courtwide. It has also lead to 7 percent reductions in the pending caseload in the Criminal Division in 1985 and an 18-percent reduction in that division during the first 5 months of 1986. The Committee has also, by providing for the use of hearing commissioners to perform other duties, has freed two additional judges for more serious criminal matters.

The Congress provided $100,000 in the fiscal year 1986 appropriations act for a study of the causes and possible solutions for delay in the Superior Court. The study is nearing completion and is expected to make several recommendations. The Committee requests that the court, after reviewing the final report to give a brief statement on its plans to implement these recommendations by January 5, 1987, and be prepared to discuss those plans in detail during consideration of the fiscal year 1988 budget.

D.C. COURT SYSTEM

The Committee recommends the appropriation of $16,028,000 and 71 positions for fiscal year 1987 for the D.C. court system which is responsible for the administration of the local courts.

The court system is responsible for providing administrative and financial management support to the District's superior court and the court of appeals. In addition, the court system provides and administers the court reporting resources of the trial court and oversees the financial aspects of the Criminal Justice Act Program. The D.C. court system is headed by the Executive Officer who is subject to the approval of the Joint Committee on Judicial Administration of the District of Columbia.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends $10,137,000 and 213 positions for the Corporation Counsel. The Corporation Counsel is the chief legal officer of the District representing it in all civil proceedings and providing legal services to the various departments, agencies, boards and commissions of the government.

The budget will enable the Office to fund major ongoing programs and nondiscretionary increases in personal services. Increased funding is included for expert witnesses, depositions, and transcripts. Increased contractual costs of both the Citizens Complaint Center and medical and psychiatric consultation in child abuse cases are also funded.

SETTLEMENTS AND JUDGMENTS

The Committee recommends $6,600,000 for this account in fiscal year 1987, this amount is the same as the House allowance and the budget estimate

The District of Columbia, as authorized by District Law 3–114, the District of Columbia Tort Claims Settlements Authority Act, has unlimited settlement authority enabling it to avoid potentially large and excessive judgments. Cases may be settled prior to trial in order to avoid long, expensive adjudication, and possible judgment.

PUBLIC DEFENDER SERVICE

A sum of $4,786,000 is recommended for the District's Public Defender Service.

The Public Defender Service provides legal representation to indigent persons in criminal, juvenile, and mental health commitment matters at both the trial and appellate levels. In addition, the Service's Criminal Justice Act Office coordinates the appointment of counsel program in the Superior Court. The Service also provides substantial amounts of investigative and social work services as well as legal and strategic advise, at no charge, to private counsel appointed under the District Criminal Justice Act to represent indigent defendants not represented by Public Defender Service attorneys.

PRETRIAL SERVICES AGENCY

The District's Pretrial Services Agency provides services to the local courts and Federal court systems of the District of Columbia. The Agency gathers background and criminal history data for all arrestees for the courts. Reports are prepared with recommendations to assist judges in evaluating the release potential of arrestees during bail-setting hearings.

The Committee recommends the full budget request of $2,367,000 and 69 positions for fiscal year 1987, the same as requested.

The Committee recommendation includes funds to enable the Agency to continue to meet the needs of the justice system with respect to information on arrestees, supervision of releases, and drug testing in appropriate instances. Four positions are provided for the post-release services unit to augment the existing staff in supervising court-ordered conditions of release.

DEPARTMENT OF CORRECTIONS

The Committee is recommending $163,930,000 and 3,005 positions for the Department of Corrections in fiscal year 1987. This amount is $16,200,000 and 148 positions above the budget estimate and the House allowance.

The Committee has recommended a total of $16,200,000 for initiatives within the Department of Corrections. It includes $7,000,000 and 148 positions for the annual cost of the vocational education program, $5,500,000 for temporary facilities within the District, and $3,700,000 for the Federal Bureau of Prison payment.

The recommendation provides for a population of 6,500 in 10 District-operated institutions, 736 in community correctional centers, 1,620 D.C. Code violators housed in Federal institutions, and 2,300 under parole supervision. Increased funding is requested for opening and operating for 9 months a new 400-person medium security facility and two new community based work release centers.

Other increases include positions and associated funding for several programs formerly supported by the criminal justice initiative special appropriation, of which 106 positions address court-ordered staffing levels, the expansion of substance abuse detection and counseling programs, the cost of supporting additional residents both in correctional facilities and work release centers, and the increase in communications costs.

Also included is $27,766,000 for the payment to the Federal Bureau of Prisons, this reimbursement is to cover the cost of D.C. Code violators in the Federal Prison System. The Committee has also included

$5,500,000 to permit the city to renovate facilities within the District to house prisoners on an emergency basis. The Committee directs that the Mayor report to the Committee within 45 days of enactment of this bill on the anticipated uses of these funds.

The Committee continues to be concerned about the vocation and education training programs in the Department of Corrections. At a hearing held on June 4, 1986, the new director of the programs stated that since these programs have come from nothing to where they are today in 3 years that measures of success are difficult. She also stated that within the next 5 years the Mayor should be able to make a prediction as to the success of these programs based on the results to that time.

The May 1986 reports to the Committee show that a total of 416 participants completed educational requirements for a GED and another 2,400 inmates were participating in the education programs. On the vocational side the 316 inmates had completed the program and 490 were attending classes. Through March 1986 nearly 400 individuals had been placed in jobs, 60 percent of whom remained in those jobs or had been promoted, according to testimony received at the June 4 hearing.

The Committee directs that the Department give priority attention to:

One, establishing requirements for participation of residents who do not meet minimum literacy levels and a motivational system for inmates to participate in the programs.

Two, consolidate the total job placement component into one area of the Department.

Three, combine the operations of the education/vocation programs and prison industries.

Four, provide for an orientation and prerelease program.

Five, make permanent all educational services positions.

Six, explore alternative ways to taking institutional courts to accommodate program scheduling.

Seven, provide for staff training through appropriate courses and conferences.

The Committee is also concerned about the lack of progress to complete construction on planned education buildings at the Lorton complex. The Committee requests that the Department report monthly, beginning November 1, 1986, on the status of the projects at each institution and the expected completion date.

The Committee anticipates that certain specific goals will be met by the education and vocation programs during fiscal year 1986. To that end the Committee expects that enrollments, defined as those who are actually attending classes, and completions be increased by at least 25 percent in both the vocation and education programs in fiscal year 1987. This increase should be in addition to the levels contained in the May 19, 1986, report on the educational programs.

In addition, the Committee directs that job placements be increased by at least 20 percent above the levels described in testimony June 4, 1986.

The Committee expects that during fiscal year 1987 that all of the teaching staff become certified. The Committee understands that approximately one-half of the staff are currently certified. Also that the Department be prepared to seek accreditation of at least one institution program before years end.

In order to follow the progress on these goals the Committee directs that quarterly reports be submitted which will detail: (1) increases in enrollments and completions by program and institution, (2) the number of job placements and a follow-up report on the status of those previously placed, (3) the progress toward staff certification. These reports should be developed through the prerelease program described earlier. Finally, the Committee urges the Department to arrange for an assessment at years end by an independent national group, such as the Correctional Education Association.

The Committee has included an advance appropriation of $20,000,000 to complete the design and construction of a new prison in the District of Columbia. This appropriation will bring the total Federal appropriation to $50,000,000.

This action is taken based on the dangerous condition of overcrowding that exists at District owned facilities. These facilities are operating at 114 percent of capacity with several under a court order cap or the threat of a court ordered cap. The Federal Government has a responsibility to the District in this matter. This view was expressed by the U.S. attorney, who serves as the prosecutor for the District, in a hearing on prison overcrowding in the District in Janaury 1985.

This responsibility is based not only on the fact the U.S. attorney serves as local prosecutor making decisions on who and what to charge in criminal cases, but also on the basis that the trial judges of the Superior Court who will hear the case are appointed by the President and confirmed by the Senate. In addition by act of July 15, 1932, the Congress has stated in D.C. Code title 24 section 425:

> All prisoners convicted in the District of Columbia for any offense, including violations of municipal regulations and ordinances and acts of Congress in the nature of municipal regulations and ordinances, shall be committed, for their terms of imprisonment, and to such types of institutions as the court may direct, to the custody of the Attorney General of the United States * * *

These factors and the clear national interest in public safety for the residents and visitors to the Nation's Capital have lead the Committee to conclude that in this instance the use of Federal capital funds is necessary and justified.

To underscore the urgency attending this matter, the Committee has recommended language in the bill that states that if the District of Columbia does not sign a design and construction contract on or before October 15, 1986, that the $20,000,000 already appropriated for fiscal year 1987 and the $20,000,000 recommended for fiscal year 1988 will lapse. In which case the remaining cost of the prison will be the District's responsibility.

The recommended language also includes a provision approving the essential components of size, security level, and location of the new prison so that no impediments remain to awarding a design and construction contract. The fiscal year 1986 bill had required approval by the Appropriations Committees of the Senate and House. This provision satisfys that requirement.

On March 21, 1986, the Mayor announced that the most suitable and feasible site for a new prison was a 14 acre site in the southeastern most portion of the D.C. General Hospital grounds, near the current D.C. jail to construct a 700 to 800 bed correctional facility.

This approval should not be considered approval of the entire resolution submitted by the Mayor to the Council on July 14, 1986.

The Department of Corrections should begin to undertake a departmentwide analysis of its current prison space. More than one-half of the capacity at the Lorton complex is contained in buildings that are 60 years or older. During testimony March 26, 1986, the Council chairman suggested a comprehensive public safety plan. Realistic long-range analysis is overdue and should be undertaken as soon as possible.

The Committee has included language that appeared in the fiscal year 1986 District of Columbia Appropriation Act for the first time. This language provided for the reimbursement of Fairfax County for extraordinary expenses incurred in responding to emergencies at the Lorton Prison complex. This language has been amended to include Prince William County, which sent fire units to fight a fire at the Occoquan facilities in July 1986. The amount of the possible reimbursements has been increased to $100,000. The Committee intends that the District make available funds under this provision to those counties for expenses incurred during the July 1986 disturbance.

The Committee also has included language in the bill that requires the District to establish a 24-hour telephone information service so that residents in the vicinity of the Lorton Prison complex can promptly obtain information from District officials on disturbances, fires, and similar incidents.

BOARD OF PAROLE

The Board of Parole is a three-member quasi-judicial body, appointed by the Mayor, whose purpose is to (1) determine if and when it is in the best interest of society and the offender for the offender to be released from custody into the community; (2) establish the terms and conditions of such parole; (3) set standards of supervision, in collaboration with the Department of Corrections, for persons on parole; and (4) decide if and when to terminate such parole or mandatory release or to modify the terms or conditions thereof, when such actions are deemed necessary.

The Committee has included language in the bill which prohibits the Parole Board from implementing the emergency and proposed rulemaking submitted to the D.C. Register July 25, 1986.

Current regulations require the issuance of a parole violator arrest warrant and require revocation of parole for a positive test for phencyclidine [PCP]. These regulations also state the general policy of the Board to issue a violator warrant for use of any controlled substance. The stated purpose of the proposed amendments is to give the Board wide authority to consider other factors in determining whether to issue an arrest warrant or to revoke parole.

The Committee believes that if a parolee tests positive for PCP that he should be taken into cutody for further determination, after an investigation, as to what further action is required. The fact that a parolee is using drugs indicates a serious risk to the community and should not be tolerated.

The budget request provides funding and positions necessary for the Board to maintain its current level of services and to improve the delivery of services, such as the enhancement of the communications and management information systems, continuation of the specialized controlled substance abuse unit, and to focus on litigation and prison overcrowding and parole revocation hearings, resulting from the *Campbell* v. *McGruder, Cosgrove* v. *Smith*, and *Morrissey* v. *Brewer* court cases.

The Committee recommends $1,571,000 and 40 positions for the Board of Parole in fiscal year 1987.

NATIONAL GUARD

The Committee recommends $763,000 and 25 positions for fiscal year 1987, this is the same as the budget estimate and $100,000 below the House allowance.

The D.C. National Guard functions both as the militia of the District of Columbia and as a reserve component of the Army and Air Force. Thus, it serves both the D.C. government and the Federal Government.

The National Guard provides community service programs to the District in addition to its more traditional public safety and military activities. They include operating an annual 10-day youth leadership camp for selected high school students, participating in various ceremonial functions, and sponsoring numerous charitable activities.

OFFICE OF EMERGENCY PREPAREDNESS

The sum of $1,466,000 and 34 positions is recommended for the Office of Emergency Preparedness, this is the same as both the House allowance and budget request for fiscal year 1987.

The Office of Emergency Preparedness has the primary responsibility for directing, administering and coordinating emergency management responsibilities for the District of Columbia. As mandated by law, the Agency provides the personnel and administration support to maintain an annual 24-hour daily Emergency Command and Control Center [ECC]. A backup Emergency Operations Center [EOC] is also maintained at the District's Youth Center in Lorton, VA.

The Agency is mandated by local and national legislation, and through agreement with the Federal Emergency Management Agency

[FEMA], to develop, implement, and coordinate an integrated emergency management system [IEMS] which directs the District's emergency response to disasters, crises, and special events. In carrying out this mandate, the fiscal year 1987 recommended amount includes funds to meet the national policy shift in developing a training program in the area of emergency management.

COMMISSION ON JUDICIAL DISABILITIES AND TENURE

The Committee recommends $116,000 and two positions for the Commission on Judicial Disabilities and Tenure.

The District of Columbia Commission on Judicial Disabilities and Tenure was established pursuant to section 431 of the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198. The Commission has jurisdiction over all active and retired judges of the D.C. courts, that is, the Superior Court of the District of Columbia and D.C. Court of Appeals.

JUDICIAL NOMINATION COMMISSION

The Judicial Nomination Commission, established pursuant to section 434 of the District of Columbia Self-Government and Governmental Reorganization Act, Public Law 93–198, is responsible for selecting and recommending to the President, nominees to fill judicial vacancies in the D.C. Court of Appeals and the Superior Court. The Commission is composed of seven members: two are appointed by the Mayor, two by the unified bar, one by the District Council, one by the President of the United States, and one by the chief judge of the U.S. District Court for the District of Columbia.

The fiscal year 1987 recommended budget includes funding to employ investigators on a contractual basis to perform background checks on prospective judicial nominees.

The Committee recommends the full budget request of $37,000, the same as the House allowance, for these activities.

D.C. LAW REVISION COMMISSION

The Committee recommends $220,000 and three positions for the Law Revision Commission in fiscal year 1987.

Congress created the Law Revision Commission in 1974, in response to the 1972 recommendations of the Nelson Commission, it foresaw the urgent need for examination of the District's laws on a comprehensive basis and sought recommendations for such change and reform as would both remedy defects and anachronisms and bring the law into harmony with modern conditions. By statute, the Commission must conduct periodic analyses of pertinent judicial decisions, legislative history, academic treatises, other State laws, and model laws. Twenty-seven States have law revision commissions or equivalent agencies.

The Commission's 17 members are experienced lawyers, law professors, and laypersons with vast knowledge of the District's laws and who represent a broad spectrum of the community. They are appointed by nine separate Federal and District authorities—the council, the Mayor, the courts, the District bar, the President, the chairman of the House District Committee, the chairman of the Senate Committee on Governmental Operations, the public defender, and the Corporation Counsel. The Commission is supported by a staff of three personnel.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The bill includes the full budget request of $983,000 and 20 positions for fiscal year 1987 and reflects a net increase of $94,000 and 5 positions above the 1986 appropriation.

This office is the District government's central unit for research and evaluation of the District's justice system pursuant to District of Columbia Law 2–107. As such, the office collects and analyzes crime and operational data from justice agencies, develops multiagency plans for establishing justice objectives and targets, researches and develops recommendations for specific operational issues, and plans and implements the Juvenile Justice Assistance Program.

PUBLIC EDUCATION SYSTEM

A total of $540,872,000 is recommended for fiscal year 1987 for the operation of the public education system of the District of Columbia.

A comparative summary by agency follows:

PUBLIC EDUCATION SYSTEM

Activity	Appropriation 1986	Budget estimates 1987	House allowance	Committee recommendation
Board of Education	$306,150,000	$385,806,000	$385,806,000	$385,806,000
Schools Pay-as-you-go capital		8,000,000	8,000,000	8,000,000
Teachers' Retirement and Annuity Fund	70,905,000	58,800,000	58,800,000	58,800,000
University of the District of Columbia	67,715,000	69,015.000	68,861,000	69,015,000
Educational Institution Licensure Commission	210,000	237,000	237,000	237,000
Public Library	15,002.000	16,646,000	16,646,000	16,646,000
Commission on the Arts and Humanities	1,673,000	2,368,000	2,368,000	2,368,000
Total	515,655.000	540,872,000	540,718,000	540,872,000

BOARD OF EDUCATION (PUBLIC SCHOOLS)

The Committee recommends a total of $385,806,000 and 9,545 positions for the public school system, the same level as the budget request and the House allowance. This is an increase of $25,656,000 and 140 positions above the fiscal year 1986 budget.

The D.C. Public Schools provide preschool, kindergarten, elementary, secondary, and continuing education programs for more than 88,000 District students. The Committee recommends resources for the expansion of current services to support the projected increases in elementary school enrollment, the second phase of an extended full-day prekindergarten program, resources for needed improvements in special education services, and support for secondary math, English, and counseling services, among other areas.

PUPIL MEMBERSHIP

The number of students in the District's public school system is expected to total 88,128 for the 1986–87 school year, an increase of 1,036 students above the enrollment for 1985–86. The following table shows annual pupil membership statistics from 1969–70 to the 1986–87 estimates:

PUPIL MEMBERSHIP, 1969–70 THROUGH 1986–87

Date	Enrollment	Change
October:		
1969	145,584	
1970	142,857	-2,727
1971	139,650	-3,207
1972	136,783	-2,867
1973	132,436	-4,345
1974	128,389	-4,049
1975	126,568	-1,821
1976	122,586	-3,982
1977	116,595	-5,991
1978	113,858	-2,737
1979	106,156	-7,702
1980	99,225	-6,931
1981	94,425	-4,800
1982	91,105	-3,320
1983	88,843	-2,622
1984	87,397	-1,446
1985	87,092	-305
1986	88,128	+1,036

FINANCING PAY-AS-YOU-GO CAPITAL PROJECTS

The $8,000,000 recommended for pay-as-you-go capital projects will be used for preventive maintenance and emergency repairs at various schools. Language included in the bill under "Capital outlay" provides the Board with the necessary authorization to procure contracts for these projects directly.

TOTAL RESOURCES

A total of $428,769,000 in operating funds will be available for the District's public schools during fiscal year 1987 from the following sources:

Total resources

Item	*Amount*
Operating expenses:	
Appropriation recommended in bill	$385,806,000
Pay-as-you-go capital	8,000,000
Federal grants	40,050,000
Private and other funds	2,913,000
Total operating expenses	436,769,000

The Committee has received a preliminary report on the attendance and truancy programs of the D.C. Public Schools covering the 1985–86 school year. This preliminary report covers the first semester of the school year, a complete report on the entire year will be available during the late summer of 1986.

The first truancy center was opened during the second semester of the 1984–85 school year. During that year the school system experienced an increase in attendance of 2 percent. During the first semester of 1985–86 attendance increased by 3 percent. during the second semester two additional truancy centers were opened to expand the program citywide.

The research has shown that the youngest student served by the centers was 7 years old and the oldest were 16, the maximum age for compulsory attendance. The greatest number of students were 13 years old.

During fiscal year 1986, the Congress provided $150,000 in additional funds for the Early Intervention Dropout Prevention Pilot Program. The Committee supports the Board of Education and the Superintendent in their efforts to reduce student dropout rates, and believes that the increases in attendance will help to reduce this rate. In addition, the Committee urges school officials to use currently available funds to continue the pilot program.

The Committee recommendation includes $207,000 and six new positions for the continued implementation of the recommendations of the Teacher Incentive Study Program. These positions will provide for additional department chairpersons and teacher mentorships.

According to testimony received by the Committee, since January 1984, the D.C. schools project of the Center for Immigration Policy and Refugee Assistance at Georgetown Univesity has developed a pool of approximately 200 volunteers who help non-English speaking students enrolled in D.C. schools to learn English and adjust to North American life. The volunteers work as tutors in several local public schools, on Georgetown's campus on Saturdays, and inthe homes of recently arrived families. Volunteers serve as friends and role models to immigrant children and as resource persons to the children's parents. The project recnetly initiated an additional activity, the Peer Tutoring Program, in which students who have benefited from D.C. schools project tutoring are now tutoring non-English speaking students of elementary school age.

The project was designed and continues to serve as an adjunct to the Division of Bilingual Educaton of the D.C. Public School System whose responsibility it is to test and place all non-English proficient students and to provide bilingual counselors, educaton specialists and other personnel to ensure the proper education of these students. Because of theproject's rapid develpoment and effectiveness, the D.C. public school have recognized theproject as an official program of the school system.

The D.C. schools project's initiation in January 1984 was funded by the contribution of a private benefactor. Since that time, the project has received $50,000 from the D.C. school system to supplement the project's operation. According to the testimony of Georgetown administrators of theprogram the cost in fiscal year 1987 of the program wil be $80,000. The Committee encourages the Board to give every consideration to Georgetown's request.

TEACHERS' RETIREMENT AND ANNUITY FUND

The Committee recommends $58,800,000 for fiscal year 1987. The Teachers' Retirement and Annuity Payment represents the District's contribution to the District of Columbia Teachers' Retirement Fund, as required by section 142 of the Retirement Reform Act, Public Law 96–122. After the payment is transferred to the retirement fund, it provides resources for payments to teachers retired under the disability and service retirement program and for survivor benefits and refund payments of retirement contributions made by teachers leaving the retirement program before attaining retirement eligibility. This amount will provide benefits to the estimated 2,658 retirees, 623 disability retirees, and 310 survivors on the rolls.

UNIVERSITY OF THE DISTRICT OF COLUMBIA

The Committee recommends that the fiscal year 1987 total budget request of $69,015,000 and 1,365 positions be approved for the operation of the University of the District of Columbia which serves as the only public institution for postsecondary education in the Nation's Capital. This amount is $154,000 above the House allowance of $68,861,000

The University of the District of Columbia [UDC], governed by the requirements of D.C. Law 1–36, is the Nation's only exclusively urban land-grant university. The land-grant institution has a mandate to teach, engage in basic and applied research, and carry the results to the community through extension programs and services.

The university provides a comprehensive program of public postsecondary education, organized within a five-college structure. The university offers 43 associate, 70 baccalaureate, 6 certificate, and 18 master's degree programs in liberal arts, career, and professional studies.

The recommended amount will support a total enrollment of approximately 12,080 students, equated to a full-time equivalent student enrollment of 7,411.

In response to the mandate from the District Council to reduce administrative costs and therefore rely more heavily on university revenue, a comprehensive management plan that will provide short-term and long-range guidance for university operations is being developed.

The university will absorb $5,000,000 in required costs in the budget. A freeze on recruitment actions and personnel vacancies will amount to $1,700,000. The management plan will be the instrument which determines which university units will absorb the cost containment reduction. An objective is to preserve the integrity of the academic/instructional environment. Thus, the management plan is intended to offer the university the framework to support orderly development.

Funding of $1,300,000 is included in fiscal year 1987 for the possible merger of the Antioch Law School. The use of the funds is contingent on the approval of the merger by the university board of trustees and the Council of the District of Columbia. If the merger is not approved by either body, the $1,300,000 will be used for the repayment of the general fund deficit in fiscal year 1987.

EDUCATIONAL INSTITUTION LICENSURE COMMISSION

The fiscal year 1987 appropriated request is for $237,000 and five positions.

The Educational Institution Licensure Commission, established pursuant to D.C. Law 1-104, is responsible for licensing and regulating private, postsecondary degree-granting institutions, proprietary and vocational institutions, and private elementary and secondary institutions, and approving courses for veterans' education benefits.

PUBLIC LIBRARY

The Committee recommends $16,646,000 and 444 positions. This amount is the same as the budget request and the House allowance.

The D.C. Public Library was created by an act of Congress in 1896 "to furnish books and other printed matter and information service convenient to the homes and offices of all residents" of the District (D.C. Code, 37-101). Library services are accessible at the downtown main library, the Martin Luther King Memorial Library, 20 neighborhood libraries, and five community and kiosk libraries.

The recommended amount includes increased funding to open the local branch libraries 6 days a week instead of 5. All regional and local branches will be open six mornings a week instead of the present four at regional branches and three at local branches. Funding to retain the essential paging service at the Martin Luther King Memorial Library is provided. The library is also planning an increase in the general book fund and funding for basic equipment and book collection for the new Shepherd Park Branch Library.

COMMISSION ON ARTS AND HUMANITIES

The Committee recommends an appropriation of $2,368,000 and 11 positions for fiscal year 1987, an increase of $695,000 and 3 positions above the 1986 level. The Commission serves as the District of Columbia's municipal arts agency as well as its designated State arts agency. The allowance recommended by the Committee includes increases for the Grants to Major Art Institutions Program and the Artist-in-Education Program. Funding for the Artist-in-Education Program will provide the matching dollars to place professional artists with exceptional teaching skills in the D.C. Public Schools.

HUMAN SUPPORT SERVICES

The Committee recommends a total of $654,315,000 for fiscal year 1987 for the agencies and departments under the human support services appropriation title.

A comparative summary follows:

HUMAN SUPPORT SERVICES

Activity	Appropriation 1986	Budget estimates 1987	House allowance	Committee recommendation
Department of Human Services	$511,576,000	$541,241,000	$541,241,000	$541,241,000
Department of Recreation		298,000	298,000	298,000
Office on Aging	25,412,000	27,663,000	27,663,000	27,663,000
D.C. General Hospital	7,665,000	10,350,000	10,350,000	10,350,000
St. Elizabeth's Hospital	48,350,000	50,930,000	50,930,000	50,930,000
Unemployment compensation	5,207,000	3,207,000	3,207,000	3,207,000
Disability compensation	11,000,000	13,800,000	13,800,000	13,800,000
Office of Human Rights	1,349,000	1,473,000	1,473,000	1,473,000
Office of Latino Affairs	385,000	1,911,000	1,911,000	1,911,000
Commission for Women	191,000	204,000	204,000	204,000
Energy Office	3,212,000	3,238,000	3,238,000	3,238,000
Total	614,347,000	654,315,000	654,315,000	654,315,000

DEPARTMENT OF HUMAN SERVICES

A total of $541,241,000 and 3,524 positions are recommended in the bill for the programs and activities operated by the Department of Human Services.

The Department is organized into three major units, the Commissions of Public Health and Social Services, and Executive Direction and Support.

The recommended amount includes funding to implement phase I of a single, comprehensive mental health delivery system consistent with the terms of the St. Elizabeths Hospital and District of Columbia Mental Health Service Act of 1984. Under this act, the District will assume full responsibility for providing mental health services for persons now served by the federally operated St. Elizabeths Hospital by October 1, 1987.

Funding is also included for families in need of financial assistance, including a 4-percent increase in the benefit payment for AFDC and GPA recipients, 105 new day care slots in the Hispanic community, and 122 slots for AFDC mothers participating in the Work Alternative Program. Funds to increase the number of emergency assistance grants by 600 are also provided.

To continue prevention and rehabilitation efforts for the chemically dependent and their families, funding is included to operate three comprehensive drug treatment clinics. These clinics will reduce waiting time for volunteer patients seeking treatment and will allow for expansion of the urine surveillance program. Increased funding is also requested to expand the utilization and availability of existing community-based, drug-free therapeutic residential programs to treat persons with substance abuse problems.

Funding is also provided to implement a comprehensive acquired immune deficiency syndrome [AIDS] health-care response plan for the District. These funds will establish an Office of AIDS Coordination and increase support to actual or potential AIDS patients through detection, education, and prevention training.

FINANCING PAY-AS-YOU-GO CAPITAL PROJECTS

The Committee recommends $298,000 for pay-as-you-go capital projects to provide the third year financing of project H-85, major roof rehabilitation or replacement of various human services facilities. The project was authorized in fiscal year 1985 at $1,000,000 to be financed from general fund revenues, $224,000 in fiscal year 1985, $478,000 in fiscal year 1986, and $298,000 in fiscal year 1987. This represents the third year and final financing of this project and is reflected as an expenditure in fiscal year 1987.

DEPARTMENT OF RECREATION

The sum of $27,663,000 and 566 positions are recommended for the Department's activities during fiscal year 1987. The Department develops and administers comprehensive programs for public recreation and culture.

The Department of Recreation, established pursuant to Public Law 77-534, in 1942, is responsible for providing a comprehensive recreation program for all the residents of the District from preschoolers to senior citizens. These include cultural programs; specialized recreational programs; programs for the physically handicapped, mentally retarded, mentally ill, delinquent-prone youth, and senior citizens; and day care services for low-income families.

OFFICE ON AGING

The Office has submitted and the Committee recommends approval of a budget totaling $10,350,000 and 16 positions for fiscal year 1987.

The function of the Office on Aging is to plan, manage, implement, and evaluate a broad range of health and social services on behalf of the District's senior citizens. This is done through the senior service network, comprised of some 40 community organizations. Coordination with other government and private agencies, advocacy for senior citizens concerns, and mobilization of resources in response to priority needs are also a part of the function of the Office.

DISTRICT OF COLUMBIA GENERAL HOSPITAL

The Committee recommends $50,930,000 as an operating subsidy to the D.C. General Hospital Commission in fiscal year 1987.

The District of Columbia General Hospital Commission was established by D.C. Law 1–134, to insure that any D.C. resident needing medical care and unable to obtain it elsewhere, can be treated and, if necessary, admitted to the hospital, and to insure that he will receive efficient, economical, quality hospital care and services. No District resident will be refused care because he is unable to pay. In addition, the Commission is charged with studying the needs of low-income hospital users in the District of Columbia, developing plans to insure adequate facilities and personnel to meet these needs, insuring that maximum efficiency and economy is provided in the administration of public health care in D.C. General Hospital, and giving careful consideration to the future of the hospital.

UNEMPLOYMENT COMPENSATION FUND

The Committee recommends a total of $3,207,000 for contributions to the Unemployment Compensation Fund in fiscal year 1987. The contribution is for compensation of eligible former District government employees during periods of unemployment.

DISABILITY COMPENSATION FUND

The Committee recommends $13,800,000 for the Disability Compensation Fund which provides District government employees who are injured on the job with worker's compensation, permanent and temporary disability compensation, burial expense in case of death, compensation for surviving dependents, and where practicable, vocational rehabilitation.

OFFICE OF HUMAN RIGHTS

The bill includes the total budget request of $1,473,000 and 51 positions for the Office of Human Rights for fiscal year 1987.

The Office reviews, approves, and monitors equal employment opportunities provided by contractors with contracts totaling $10,000 or more, and the affirmative action plans of all District departments and agencies. The Office also has the authority to enforce affirmative action by banks, savings and loans associations, and the cable television industry.

OFFICE OF LATINO AFFAIRS

The Office on Latino Affairs was created under D.C. Law 1–86 in 1979. Together with the D.C. Commission on Latino Community Development, it is responsible for providing a full range of health, education, employment, and social services is made available to the Spanish-speaking residents of the District of Columbia. The Committee recommends $1,911,000 and seven positions for fiscal year 1987.

COMMISSION FOR WOMEN

The Committee recommends $204,000 and six positions for the Commission in fiscal year 1987.

The objective of the D.C. Commission for Women is to effect improvement in the status of women in the District of Columbia government and women and their families in the community at large. The Mayor appoints 21 members to serve 3-year terms. The members serve without compensation.

ENERGY OFFICE

An appropriation of $3,238,000 and 10 positions is recommended for the Energy Office in fiscal year 1987.

The District of Columbia Energy Office was established by D.C. Law 3-132, the Office of Energy Act of 1980, to coordinate the energy activities occurring in the District of Columbia. The Office prepares energy plans, identifies energy issues, prepares energy supply and demand forecasts, develops energy conservation and renewable energy resource programs, prepares energy emergency contingency plans, and participates in various proceedings before the Public Service Commission.

Public Works

The Committee recommends a total of $204,748,000 for the activities to be funded under this account during fiscal year 1987.

A comparative summary by agency follows:

PUBLIC WORKS

Activity	Appropriation 1986	Budget estimates 1987	House allowance	Committee recommendation
Department of Public Works	$93,151,000	$102,012,000	$102,012,000	$102,012,000
Washington Metropolitan Area Transit Commission	90,000	86,000	86,000	86,000
Washington Metropolitan Area Transit Authority	96,500,000	98,500,000	98,500,000	98,500,000
School transit subsidy	4,000,000	4,150,000	4,150,000	4,150,000
Total	193,741,000	204,748,000	204,748,000	204,748,000

DEPARTMENT OF PUBLIC WORKS

The Committee's recommendations include $102,012,000 and 1,901 positions for fiscal year 1987.

The Department of Public Works, established pursuant to Reorganization Plan No. 4 of 1983, is responsible for maintaining the District's physcial infrastructure, collecting and disposing of solid waste, administering motor vehicle regulations, and maintaining all of the District's vehicles and equipment except for the Departments of Police, Fire, and Corrections.

The Department is specifically responsible for the District's 1,157 miles of roadway; 283 bridges; 496 acres of green space; 1,275 signalized intersections; 66,000 streetlights; 15,000 parking meters; 292,000 registered vehicles; 370,000 licensed drivers; 1,800 miles of sewer pipes; 1,287 miles of water pipes; 121,000 water meters; 30 million square feet of office space, and 2,960 vehicles and items of equipment.

Program enhancements funded in fiscal year 1987 include: (1) upgrading the tree maintenance program to eliminate backlogs in tree trimming, and removal and replacement of dead trees, as well as establishing a base program which will prevent future backlogs; (2) increased resources to repair and maintain bridges; (3) increased parking enforcement in residential parking permit areas; (4) replacement of illegible and damaged street signs; (5) increased towing of illegally parked vehicles; (6) extension of the prison work release program; and (7) increased funding for the second year of the sidewalk maintenance program.

WASHINGTON METROPOLITAN AREA TRANSIT COMMISSION

The Committee is recommending the requested amount of $86,000 for the fiscal year 1987 budget.

The Commission administers and carries out the delegated powers of the Washington Metropolitan Area Transit Regulation Compact. The compact confers upon the Commission jurisdiction over the regulation and improvement of specified transportation within the metropolitan area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The sum of $98,500,000 is recommended for fiscal year 1987. This amount represents the District of Columbia's share of the WMATA operating subsidies. The recommendation is the same as the budget request and the House allowance.

The responsibility of the transit authority includes the planning and construction of the metrorail system, the development and operation of the metrobus and metrorail systems, the establishment of fares, and the determination of funding sources for the various programs.

The amount recommended represents the District's share of the authority's operating subsidies for Metrobus operations, Metrorail operations, Metrorail debt service, and rail construction management. The proposed level is consistent with prior spending patterns; represents the anticipated impact of Metrorail subsidy share changes as a result of the opening of major segments outside of the District; and reflects the actual net cost in fiscal year 1987 after annual audit adjustments which have provided $3,600,000 credits for the District in the last few years have been taken into account.

SCHOOL TRANSIT SUBSIDY

The bill includes $4,150,000 for the school transit subsidy in 1987. The recommended amount is the same as the budget estimate and House allowance. This program provides a subsidy for reduced fare transportation of school children who use Metrobus or Metrorail for educationally related transportation. The student contribution toward the fare is indexed at one-third of the regular adult peak-hour fare rounded down to the nearest nickel.

WASHINGTON CONVENTION CENTER FUND

The Committee recommends $6,261,000 for the Washington Convention Center in fiscal year 1987.

The recommended amount for the Washington Convention Center will finance the difference between the convention center's estimated fiscal year 1987 operating revenue of $4,346,000 and its total spending needs of $10,607,000.

In accordance with D.C. Law 2–58, site acquisition costs and operating costs of the center were paid from special hotel occupancy tax revenue and business franchise taxes. By law, 40 percent of the hotel occupancy tax is dedicated to the promotional activities of the convention center, Washington Convention and Visitors Association, and D.C. Committee to Promote Washington.

The District's audited financial statements include the revenue from the convention center dedicated taxes in the general fund and have shown a transfer-out of the subsidy to the Washington Convention Center Enterprise Fund. The financial statements of the convention center have shown this subsidy as a transfer-in and these funds, plus the funds generated from building rental, exhibitor services, communications, concessions, and interest earnings are used to operate the convention center. As the District's independent auditors have recommended, the transfer-out to the convention center is budgeted in the general fund.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends approval of the budget request of $204,514,000 for fiscal year 1987. This allowance is $6,105,000 above the 1986 appropriation.

The repayment of loans and interest provides funds for cash outlays for debt service on the District's long-term borrowing to finance capital project expenditures, a portion of the amortized cost for private hospitals and St. Elizabeths Hospital construction, and interest on U.S. Treasury loans to the Unemployment Compensation Trust Fund.

REPAYMENT OF GENERAL FUND DEFICIT

The Committee recommends that a total of $8,675,000 be applied toward reducing the District's accumulated general fund deficit which totaled $269,860,000 as of September 30, 1985. The amount is the same as the budget request and House allowance. The House required that the Mayor identify an additional $11,325,000 for this account during the fiscal year. The Committee has deleted this language. The Committee concurs with the House language stating that the reduction in the general fund deficit should not exceed the percentage applied to other accounts. under the Balanced Budget and Emergency Deficit Control Act of 1985 (Public Law 99–177)

SHORT-TERM BORROWINGS

The Committee recommends approval of $3,750,000 for interest on short-term borrowings. These funds will be used to pay interest as well as costs incurred in issuing short-term revenue anticipation notes which will allow the District government to meet its seasonal cash flow needs.

CAPITAL OUTLAY

The total request of $365,401,000 is recommended for the city's fiscal year 1987 Capital Improvements Program. This allowance includes $310,551,000 and 109 projects to be funded from the general fund and $54,850,000 and 10 projects from the water and sewer enterprise fund.

In an effort to improve the maintenance of school buildings, the Committee has earmarked funds and included bill language to authorize the Board of Education to contract directly for their pay-as-you-go projects, for roof replacements and for school safety and building improvements.

The Committee has also approved bill language for pay-as-you-go projects for the Department of Housing and Community Development and the Department of Human Services.

A brief explanation of the Committee's recommendations for projects financed from the general fund is provided starting below. Projects financed by the Water and Sewer Enterprise Fund are described under the Water and Sewer Enterprise Fund portion of the report. The following tabulation summarizes the amounts requested and recommended by general categories:

CAPITAL IMPROVEMENTS PROGRAM

Activity	Estimate	Recommended	Increase/ decrease
Public building construction:			
Department of Administrative Services	$1,000,000	$1,000,000	
Department of Housing and Community Development	47,233,000	47,233,000	
Office of Business and Economic Development	20,000,000	20,000,000	
Metropolitan Police Department	400,000	400,000	
Fire Department	6,475,000	6,475,000	
Courts	3,791,000	3,791,000	
Department of Corrections	15,165,000	15,165,000	
Public schools	69,923,000	69,923,000	
University of the District of Columbia	4,781,000	4,781,000	
Public Library	821,000	821,000	

CAPITAL IMPROVEMENTS PROGRAM—Continued

Activity	Estimate	Recommended	Increase/ decrease
Public building construction—Continued			
Commission on Arts and Humanities	$750,000	$750,000	
Department of Human Services	29,691,000	29,691,000	
Department of Recreation	21,745,000	21,745,000	
Office on Aging	1,873,000	1,873,000	
D.C. General Hospital	325,000	325,000	
Department of Public Works (governmental)	15,715,000	15,715,000	
Total, public building construction	239,688,000	239,688,000	
Department of Public Works (transportation)	45,533,000	45,533,000	
Department of Public Works (environmental)	13,330,000	13,330,000	
Washington Metropolitan Area Transit Authority	12,000,000	12,000,000	
Total, general fund	310,551,000	310,551,000	
Water and sewer enterprise fund:			
Department of Public Works (utility)	54,250,000	54,250,000	
Washington Aqueduct	600,000	600,000	
Total, water and sewer enterprise fund	54,850,000	54,850,000	
Total, capital outlay	365,401,000	365,401,000	

PUBLIC BUILDING CONSTRUCTION

Department of Administrative Services.—The Committee recommends approval of $1,000,000 for energy conservation improvements in various District-owned buildings.

Department of Housing and Community Development.—The Committee recommends approval of the $3,308,000 requested to renovate and add to the department-owned warehouse, $3,000,000 for the vacant unit repair program, $300,000 to renovate the headquarters facility to meet health and safety standards, $2,000,000 to test for asbestos in public housing developments and remove any asbestos that is found, $500,000 to upgrade extremely old and dangerous electrical systems, $500,000 to initiate a program to control soil erosion and drainage at public housing developments, and $19,700,000 to provide comprehensive modernization for the Arthur Capper public housing project. Also recommended by the Committee are $7,200,000 to improve public housing, $5,000,000 to acquire sites to be used for housing development, $975,000 to provide comprehensive modernization to Greenleaf Gardens, $2,750,000 to modernize the interior and exterior of Eastgate Gardens, and $2,000,000 to renovate and repair public housing facilities.

Office of Business and Economic Development.—The bill includes $8,500,000 for revitalization of neighborhood areas, $5,000,000 for the commercial center construction assistance project, $3,000,000 for the employment center construction assistance project, $1,050,000 to provide capital improvements which support uses of District of Columbia credit assistance programs, $1,700,000 for a District-wide arts inducement project, and $750,000 for preparation of a business incubator facility to serve startup District businesses as directed in D.C. Law 6–71.

Metropolitan Police Department.—The Committee recommends approval of $400,000 to restore the outdoor range for firearms training on Blue Plains Drive in southwest Washington.

Fire Department.—The requested appropriation of $1,625,000 to purchase new fire apparatus, $1,399,000 to perform capital improvements at various Fire Department sites, and $3,451,000 to replace Engine Company No. 26 at 1340 Rhode Island Avenue, NE have been approved.

Courts.—The Committee has approved the requests of $2,340,000 for chambers for new appellate judges and staff, $53,000 to convert public space to office space, $253,000 to convert subterranean space adjoining the courthouse into usable space, and $1,145,000 to replace all exterior windows and doors in buildings A, B, and D at Judiciary Square.

Department of Corrections.—The Committee recommends approval of $15,165,000 for nine projects. Included in the allowance is $245,000 for tower renovations at Lorton, $639,000 for mechanical/electrical improvements at Lorton, $539,000 for culinary unit improvements at Lorton, $9,300,000 for general improvements at Lorton, $763,000 for additional warehouse space at Lorton, and $599,000 to upgrade the vehicle shop at Lorton. Also recommended by the Committee are $747,000 to upgrade the interior lighting in residential areas at Lorton, $1,030,000 to expand the security space of the detention facility, and $1,303,000 to upgrade the perimeter lighting in residential areas of Youth Center II.

In addition to the amounts included in this bill, $20,000,000 was appropriated in the fiscal year 1986 bill to become available in fiscal year 1987 for construction of a prison in the District. Certain requirements, which are set forth in the District of Columbia Appropriation Act for 1986 (H.R. 3067), as enacted by reference in section 101(c) of Public Law 99–190, must be met by District officials before the funds are made available.

Public schools.—Funds totaling $69,923,000 for 14 projects are recommended. Included in this allowance are $7,736,000 to replace roofs at 34 schools, $6,500,000 to replace boilers at 7 schools, $8,503,000 to replace windows at 49 schools, $2,220,000 for door replacements at 28 schools, $5,891,000 for electrical modernizations at 8 schools, and $1,809,000 for room conversions at 10 schools. Also recommended by the Committee are $10,000,000 for asbestos abatement in 73 schools and 6 administrative and warehouse facilities, $1,942,000 for air-conditioning replacement at 10 schools, $9,231,000 to complete the renovation of Coolidge High School, $171,000 for barrier-free architectural improvements at 5 schools, $1,600,000 for soil erosion control at 6 schools, $2,838,000 for general improvements, $3,482,000 for school safety and building improvements, and $8,000,000 for preventive maintenance improvements and emergency repairs at various schools.

Language is included in the bill authorizing the Board of Education to enter into contracts directly for 3 of the 14 projects involving $8,000,000 for pay-as-you-go capital projects, $7,736,000 for roof replacements, and $3,482,000 for school safety and building improvements.

University of the District of Columbia.—The Committee recommends approval of $4,781,000 for four projects. Included in this allowance are $2,800,000 for the complete renovation of the Mather Building, $241,000 for the design of modifications to remove all architectural barriers to the handicapped, $875,000 to update the Delta 1000 energy-management system, and $865,000 to construct an underground irrigation system and a running track on the Van Ness Campus athletic field, as well as a 100-car surface parking facility immediately adjacent to the athletic field.

Public Library.—The Committee recommends approval of $821,000 for the construction of the Shepherd Park Branch Library.

Commission on the Arts and Humanities.—The Committee recommends approval of $750,000 for a public arts fund to finance the creation, installation, and maintenance of visual art in public places.

Department of Human Services.—Funds totaling $29,691,000 for eight projects have been approved. Included in the Committee's allowance are $3,600,000 for major facility renovations at the J.B. Johnson Nursing Center, $913,000 for handicapped code compliance, $1,280,000 for general renovations at D.C. Village, $1,100,000 for mechanical and electrical renovations at D.C. Village, $1,111,000 for District-wide plumbing renovations, $4,187,000 for general renovations to the Oak Hill Youth Center, $3,500,000 to provide a new steam plant at St. Elizabeths Hospital, and $14,000,000 for general renovations at St. Elizabeths Hospital.

Department of Recreation.—The Committee recommends $21,745,000 for 14 projects as follows: $700,000 for partial renovations of recreation grounds and buildings where a complete renovation of a center is not necessary or cannot be scheduled within 4 or 5 years, $755,000 to renovate the Fort Stanton Recreation Center, $815,000 to renovate the Deanwood Recreation Center, $525,000 to rehabilitate the Stead Recreation Center, $6,400,000 for the development of the resident camp facilities at Scotland and Highland Beach, MD, and $500,000 to place a permanent covering over four of the eight tennis courts at the Banneker Community Center. The Committee has also approved $1,500,000 to construct a water slide, a diving pool, and a wading pool at the site of East Potomac Swimming Pool, $800,000 for the construction of a neighborhood recreation center at Knox Hill Village, $350,000 to install an elevator at the Chevy Chase Community Center, $400,000 for the renovation of portions of six recreation centers for use as day-care centers, $400,000 for an addition to the field house at the Kalorama Recreation Center to accommodate additional recreation and community activities for the Adams Morgan neighborhood, $600,000 to renovate and replace outdoor lighting at various recreation centers, $6,000,000 for a performing arts center to be located in Ward 7, and $2,000,000 for the construction of an amphitheater in Oxon Run Park.

Office on Aging.—The Committee recommends approval of $973,000 to develop and construct a multipurpose senior center to be located in the H Street, NE, corridor of Ward 6 and $900,000 to develop and construct a multipurpose senior center to be located in the area west of and adjacent to Rock Creek Park.

D.C. General Hospital.—The Committee recommends $325,000 to remove polychlorinated biphenyls [PCB] from hospital transformers.

Department of Public Works (governmental facilities).—The Committee recommends $15,715,000 for eight projects. Included in this allowance are $1,250,000 for electrical modernization for various locations, $713,000 for major roof replacements at various locations, $2,500,000 for emergency mechanical, electrical, and structure renovation projects, $2,050,000 for public works support facilities, $2,538,000 for heating, ventilation, and air-conditioning systems replacement, $1,164,000 for the elevator rehabilitation project, $500,000 for facility modifications that eliminate barriers to access by handicapped persons, and $5,000,000 for asbestos abatement.

DEPARTMENT OF PUBLIC WORKS (TRANSPORTATION)

The Committee recommends approval of $45,533,000 for 15 projects requested by the department which expects to receive $63,282,000 in Federal grants for a total budget request of $108,815,000. Included in the allowance are $8,404,000 to complete the construction of Fort Lincoln Drive and to construct Joshua Barney Drive, $470,000 to support the District's share of the environmental hazards elimination project, $500,000 to install an 800 MHZ trunked two-way radio system, $1,000,000 to support the District's share for the highway aid matching fund, $1,650,000 for the emergency communication cable replacement project, $400,000 to support the District's share of the downtown street improvement project, and $2,000,000 for the local street improvement project. The Committee also recommends approval of $350,000 to support the District's share of the traffic safety improvement project, $6,111,000 to support the District's share in new authority for the bridge replacement and rehabilitation project, $13,533,000 for resurfacing streets and highways, $350,000 to support the District's share of the cost of the neighborhood area street improvement project, $500,000 for the roadside improvement project, $2,760,000 for the roadway upgrading project, $7,005,000 for roadway reconstruction, and $500,000 for public space site improvements.

DEPARTMENT OF PUBLIC WORKS (ENVIRONMENTAL FACILITIES)

The Committee recommends approval of $13,330,000 for four projects as follows: $500,000 to complete a predesign plan that will examine alternatives for developing a waste-to-energy facility and determine the contracting arrangement for the facility that is most advantageous to the District, $630,000 for the relief of flooding and drainage complaints, $5,600,000 for the Capitol Hill relief sewer, and $6,600,000 to construct stormwater drainage facilities in the downtown area.

WASHINGTON METROPOLITAN AREA TRANSIT AUTHORITY

The Committee recommends $12,000,000 for the District's rail construction contribution.

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATIONS BY PROJECT

The following tabulation sets forth by project the District's capital improvement program as recommended in the bill:

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT

Project title	1987 estimate	Recommended for 1987
PUBLIC BUILDING CONSTRUCTION		
Department of Administrative Services: Energy conservation improvements, various sites	$1,000,000	$1,000,000
Department of Housing and Community Development:		
Warehouse renovation, 59 M Street, NE	3,308,000	3,308,000
Land acquisition: Housing development, District-wide	5,000,000	5,000,000
General improvements	7,200,000	7,200,000
Vacant unit repair program, District-wide	3,000,000	3,000,000
Architectural berrier removal, 1133 North Capital Street, NE	300,000	300,000
Asbestos testing and removal, District-wide	2,000,000	2,000,000
Electrical modification program, District-wide	500,000	500,000
Soil erosion control, District-wide	500,000	500,000
Arthur Capper, 2d and 5th Streets, and Virginia Avenue, SE	19,700,000	19,700,000
East Gate Gardens, 50th, 51st, E, F, and G Streets, Drake Place, SE	2,750,000	2,750,000
Greenleaf Gardens, 201 N Street, SW	975,000	975,000
Repairs and renovations to public housing facilities	2,000,000	2,000,000
Total, Department of Housing and Community Development	47,233,000	47,233,000
Office of Business and Economic Development:		
Priority neighborhood revitalization, District-wide	8,500,000	8,500,000
Commercial center construction assistance, District-wide	5,000,000	5,000,000
Employment center construction assistance, District-wide	3,000,000	3,000,000
Business credit assistance improvements, District-wide	1,050,000	1,050,000
Arts inducement project, District-wide	1,700,000	1,700,000
Incubator facility to serve startup District businesses as directed in D.C. Law 6-71	750,000	750,000
Total, Office of Business and Economic Development	20,000,000	20,000,000
Metropolitan Police Department: Outdoor range, 4665 Blue Plains Drive, SW	400,000	400,000
Fire Department:		
Fire apparatus replacement to specific companies	1,625,000	1,625,000
Permanent improvement, various fire department sites	1,399,000	1,399,000
Engine Company No. 26 replacement, 2200 block Rhode Island Avenue, NE	3,451,000	3,451,000
Total, Fire Department	6,475,000	6,475,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
District of Columbia Courts:		
Chambers for new appellate judges and staff, D.C. Courthouse, 500 Indiana Avenue, NW	$2,340,000	$2,340,000
Replacement of all exterior windows and doors, buildings A, B, and D, Judiciary Square	1,145,000	1,145,000
Conversion of unusable space, D.C. Courthouse, 500 Indiana Avenue, NW	253,000	253,000
Conversion of public space, D.C. Courthouse, 500 Indiana Avenue, NW	53,000	53,000
Total, District of Columbia Courts	3,791,000	3,791,000
Department of Corrections:		
Tower renovations, Lorton, VA	245,000	245,000
Property warehouse, Lorton, VA	763,000	763,000
Space renovations, 1901 D Street, SE	1,030,000	1,030,000
Resident lighting, Lorton, VA	747,000	747,000
Perimeter lighting, Lorton, VA	1,303,000	1,303,000
Vehicle shop upgrade, Lorton, VA	599,000	599,000
General improvements, Lorton, VA	9,300,000	9,300,000
Mechanical/electrical improvements, Lorton, VA	639,000	639,000
Culinary unit improvements	539,000	539,000
Total, Department of Corrections	15,165,000	15,165,000
Public schools:		
Roof replacements, various schools	7,736,000	7,736,000
Boiler replacements, various schools	6,500,000	6,500,000
Window replacements, various schools	8,503,000	8,503,000
Door replacements, various schools	2,220,000	2,220,000
Electrical modernization, various schools	5,891,000	5,891,000
Room conversions, various schools	1,809,000	1,809,000
Asbestos abatement, various schools	10,000,000	10,000,000
Air-conditioning replacements, various schools	1,942,000	1,942,000
Coolidge High School modernization, 5th and Tuckerman Streets, NW	9,231,000	9,231,000
Architectural barrier removal, various schools	171,000	171,000
Erosion control, various schools	1,600,000	1,600,000
General improvements, various schools	2,838,000	2,838,000
School safety and building improvements	3,482,000	3,482,000
Maintenance improvements, small capital, pay-as-you-go	8,000,000	8,000,000
Total, public schools	69,923,000	69,923,000
University of the District of Columbia:		
Mather Building, 916–918 G Street, NW	2,800,000	2,800,000
Delta 1000 equipment, 4200 Connecticut Avenue, NW	875,000	875,000
Architectural barrier removal, various locations	241,000	241,000
Athletic field improvements, 4200 Connecticut Avenue, NW	865,000	865,000
Total, University of the District of Columbia	4,781,000	4,781,000
Public Library: Shepherd Park Branch Library, 7400 block of Georgia Avenue, NW	821,000	821,000
Commission on the Arts and Humanities: Public arts fund	750,000	750,000
Department of Human Services:		
J.B. Johnson Nursing Home renovations, 901 First Street, NW	3,600,000	3,600,000
Handicapped code compliance, architectural barrier removal, District-wide	913,000	913,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
Department of Human Services—Continued		
General renovations, No. 2 D.C. Village Lane, SW	$1,280,000	$1,280,000
Mechanical/electrical renovations, D.C. Village, No. 2 D.C. Village Lane, SW	1,100,000	1,100,000
Plumbing renovations, District-wide	1,111,000	1,111,000
Oak Hill general renovations, Laurel, MD	4,187,000	4,187,000
St. Elizabeths powerplant	3,500,000	3,500,000
St. Elizabeths general improvements	14,000,000	14,000,000
Total, Department of Human Services	29,691,000	29,691,000
Department of Recreation:		
General improvements, various locations	700,000	700,000
Resident camps renovations, various locations	6,400,000	6,400,000
Deanwood Recreation Center rehabilitation, 49th Street and Nash Road, NE	815,000	815,000
Fort Stanton Recreation Center rehabilitation, 17th and Erie Streets, SE	755,000	755,000
Stead Recreation Center rehabilitation, 1625 P Street, NW	525,000	525,000
Banneker tennis courts enclosure, 2500 Georgia Avenue, NW	500,000	500,000
East Potomac Park pool improvements, East Potomac Park, SE	1,500,000	1,500,000
Knox Hill Village Recreation Center, Hartford Street and Alabama Avenue, SE	800,000	800,000
Elevator installation, Chevy Chase Community Center	350,000	350,000
Day care center renovations, six recreation centers	400,000	400,000
Kalorama Recreation Center, addition to the fieldhouse	400,000	400,000
Outdoor lighting improvements, recreation fields and courts	600,000	600,000
Cultural and Performing Arts Center, ward 7	6,000,000	6,000,000
Oxon Run Amphitheater, Cultural and Performing Arts Center, ward 8	2,000,000	2,000,000
Total, Department of Recreation	21,745,000	21,745,000
Office on Aging:		
H Street Senior Center	973,000	973,000
Rock Creek Senior Center	900,000	900,000
Total, Office on Aging	1,873,000	1,873,000
D.C. General Hospital: Retrofill PCB transformers, 19th and Massachusetts Avenue, SE	325,000	325,000
Department of Public Works (governmental facilities):		
Electrical modernization, various locations	1,250,000	1,250,000
Major roof replacements, various locations	713,000	713,000
Emergency mechanical, electrical, and structural renovations; various locations	2,500,000	2,500,000
Public works support facilities, various locations	2,050,000	2,050,000
Replacement of heating, ventilation, and air-conditioning systems	2,538,000	2,538,000
Elevator rehabilitation, various locations	1,164,000	1,164,000
Architectural barrier modifcations, various locations	500,000	500,000
Asbestos abatement, various locations	5,000,000	5,000,000
Total, Department of Public Works (governmental facilities)	15,715,000	15,715,000
Total, public building construction	239,688,000	239,688,000

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
Department of Public Works (transportation facilities):		
Bridge replacement and rehabilitation, District-wide	$6,111,000	$6,111,000
Resurfacing streets and highways, District-wide	13,533,000	13,533,000
Roadway reconstruction, District-wide	7,005,000	7,005,000
Roadway upgrading, District-wide	2,760,000	2,760,000
Local street improvements, District-wide	2,000,000	2,000,000
Emergency communication cable replacement, District-wide	1,650,000	1,650,000
Traffic safety improvements, District-wide	350,000	350,000
Two-way mobile radio system, District-wide	500,000	500,000
Highway aid matching fund, District-wide	1,000,000	1,000,000
Roadside improvements, District-wide	500,000	500,000
Environmental hazard elimination, various locations	470,000	470,000
Downtown street improvements, downtown urban renewal area	400,000	400,000
Neighborhood area street improvements, various locations	350,000	350,000
Public space site improvements, District-wide	500,000	500,000
Fort Lincoln Street improvements, Fort Lincoln	8,404,000	8,404,000
Total, Department of Public Works (transportation facilities)	45,533,000	45,533,00
Department of Public Works (environmental facilities):		
Solid Waste Reduction Center design plan, 3200 Benning Road, NE	500,000	500,000
Relief of flooding and drainage complaints, District-wide	630,000	630,000
Major stormwater relief facilities, downtown: From 15th and F Streets, NW to Potomac River	6,600,000	6,600,000
Capitol Hill relief sewer, Sixth Street, NE and SE	5,600,000	5,600,000
Total, Department of Public Works (environmental facilities)	13,330,000	13,330,000
Washington Metropolitan Area Transit Authority: Metrorail	12,000,000	12,000,000
Total, general fund	310,551,000	310,551,000
Water and Sewer Enterprise Fund:		
Department of Public Works (utility administration):		
Georgetown West relief sewer, Georgetown, west of Wisconsin Avenue	1,700,000	1,700,000
Blue Plains water quality improvements, 5000 Overlook Avenue, SW	38,430,000	38,430,000
Replacement and extension of sanitary sewers, District-wide	4,000,000	4,000,000
Replacement and extension of watermains, District-wide	2,500,000	2,500,000
Trunk and secondary watermains, various locations	4,300,000	4,300,000
Rehabilitation of main sewage pumping station, First and O Streets, SE	1,500,000	1,500,000
Standby power facilities (Fort Reno), Fort Drive and Chesapeake Street, NW	1,050,000	1,050,000
New instrumentation: Anacostia and Bryant Street Pumping Stations, 1801 Minnesota Avenue, NE and 300 Bryant Street, NW	770,000	770,000
Total, Department of Public Works (utility administration)	54,250,000	54,250,00

SUMMARY OF CAPITAL IMPROVEMENTS PROGRAM RECOMMENDATION BY PROJECT—Continued

Project title	1987 estimate	Recommended for 1987
Washington Aqueduct:		
Renovate Dalecarlia filter building, and modify chemical storage facilities, 5900 MacArthur Blvd., NW	$300,000	$300,000
Dalecarlia Pumping Station pumps, motors, and appurtenances, 5900 MacArthur Blvd., NW	300,000	300,000
Total, Washington Aqueduct	600,000	600,000
Total, Water and Sewer Enterprise Fund	54,850,000	54,850,000
Total, capital outlay	365,401,000	365,401,000

DISTRICT OF COLUMBIA ENTERPRISE FUNDS

The Committee recommends a total of $182,584,000 for the activities funded through this appropriation. This allowance is $22,252,000 above the 1986 appropriation, the same as the budget estimate and House allowance.

The following table summarizes by department and agency the amounts recommended in the bill compared with appropriations for fiscal year 1986, budget estimates for fiscal year 1987, and the House allowance:

ENTERPRISE FUNDS

Activity	Appropriation 1986	Budget estimate 1987	House allowance	Committee recommendation
Water and Sewer Enterprise Fund:				
Utility administration	$141,027,000	$160,647,000	$160,647,000	$160,647,000
Washington Aqueduct	14,904,000	16,229,000	16,229,000	16,229,000
Total, water and sewer	155,931,000	176,876,000	176,876,000	176,876,000
Lottery and charitable games	4,151,000	5,458,000	5,458,000	5,458,000
Cable television	250,000	250,000	250,000	250,000
Total, enterprise funds	160,332,000	182,584,000	182,584,000	182,584,000

Department of Public Works (Water and Sewer Utility Administration)

The bill includes $160,647,000 and 1,288 positions in operating expenses from the water and sewer fund for the Department of Public Works—Utility Administration. This allowance reflects an increase of $12,564,000 and 15 positions above the 1986 level.

Fiscal year 1987 pay adjustment and within-grade requirements.—The Committee recommends $1,581,000 for fiscal year 1987 pay adjustments and $140,000 for within-grade requirements.

Annualization.—The Committee recommends $880,000 for annualization of positions allowed in fiscal year 1986.

Office of the Administrator.—The Committee recommends increases of $159,000 for training funds and $13,000 and three temporary positions to establish a water bill special investigation and appeal unit to handle water bill complaints and problems that cannot be resolved in the Bureau of Water Measurement and Billing.

Office of the Controller.—The Committee recommends increases of $93,000 for audit services and $6,000 for office supplies and travel.

Office of Administrative Services.—The Committee recommends increases of $19,000 for motor vehicle operators grade reclassification and $187,000 for additional equipment required to meet heavy workload and storage demands.

Utility design and engineering.—The Committee recommends increases of $65,000 and four positions for map maintenance, $47,000 and three positions for the review and approval of water and sewer infrastructure plans, and $23,000 and one position to assist in the preparation of capital and operating budgets for the Office of Engineering Services.

Utility construction management.—The Committee recommends increases of $54,000 for equipment to service capital outlay and $140,000 and four positions for inspection of sewer and water infrastructures.

Water Pumping Division.—The Committee recommends increases of $17,000 for energy and $10,000 for data processing equipment.

Water Distribution Division.—The Committee recommends increases of $71,000 for equipment to service capital outlay and $215,000 and 13 temporary positions to provide for annual fire hydrant and biannual valve inspections.

Water Meter and Measurement Division.—The Committee recommends increases of $873,000 and 2 continuing full-time positions and 36 temporary full-time positions to complete the Meter Relocation Program and 1 Deputy Chief for the Meter and Measurement Program, $15,000 for travel, and $25,000 for meter shop equipment.

Water Billing and Collection Division.—The Committee recommends increases of $675,000 for contractual services and $25,000 for the Leak Inspection Program.

Sewage Pumping Division.—The Committee recommends increases of $158,000 for energy costs and Xerox equipment.

Inspection and Maintenance Division.—The Committee recommends increases of $25,000 for mobile equipment, $50,000 for refuse dumping and three temporary full-time laborers for a stream cleaning program.

Repair Division.—The Committee recommends increases of $390,000 for equipment to service capital outlay, $287,000 and seven temporary full-time positions for a building sewer repair program, $252,000 and seven temporary full-time positions for a main sewer repair program, and $140,000 for the secondary sewer repair program.

Wastewater Treatment Division.—The Committee recommends increases of $605,000 for chemicals, $651,000 for energy, $108,000 for laboratory services, $125,000 for cleaning chemical/sludge systems, and $69,000 for equipment.

Solids Processing Division.—The Committee recommends increases of $274,000 for energy and $97,000 for laboratory services and equipment.

Sludge Management Division.—The Committee recommends increases of $36,000 and one position to provide complete shift coverage, holidays, and leave for the sludge-weighing operation and $4,596,000 due to a change in billing procedures by the Washington Suburban Sanitary Commission for disposal of Blue Plains sludge.

Electrical Maintenance Division.—The Committee recommends increases of $679,000 and 32 temporary full-time positions for preventive maintenance of high voltage switchgear and motor control center parts, $51,000 and 4 temporary full-time positions for a technical information center and a work coordination center, $250,000 for replacement of solids bearing fluid meters, $329,000 and 5 temporary positions for an improved maintenance program, $2,750,000 for disposal and replacement of transformers, and $200,000 for plant maintenance.

Mechanical Maintenance Division.—The Committee recommends increases of $50,000 and 32 temporary full-time positions for a preventive maintenance program, $51,000 and 4 temporary full-time positions for a technical information center and work coordination center, $95,000 and 15 temporary full-time positions for an improved maintenance program, and $200,000 for plant maintenance.

Debt service.—The Committee recommends the requested increase of $1,769,000 for repayment of loans and interest to repay principal and interest costs on construction loans for water and sewer projects. The Committee has also approved base reductions of $7,055,000 as requested.

Capital outlay.—The Committee recommends approval of the department's request of $54,250,000 for eight projects financed from the Water and Sewer Enterprise Fund. Included in the Committee's recommendations are $1,700,000 to relocate relief sewer lines in the Georgetown sewer district, $1,500,000 to initiate a systematic rehabilitation program for the main sewage pumping station, $38,430,000 for construction at the Blue Plains Wastewater Treatment Plant, $4,000,000 to replace or extend sanitary sewers, $4,300,000 for construction of secondary and trunk water mains to provide adequate water service consistent with current and projected demand and to reinforce weak points in the water distribution system, $1,050,000 to provide electric power reliability for the Fort Reno Water Pumping Station, $770,000 to replace old instrumentation at the Bryant Street and Anacostia water pumping stations, and $2,500,000 to replace undersized and defective mains and hydrants to extend water service to newly developed sections.

WASHINGTON AQUEDUCT

The Committee recommends the appropriation of $16,229,000 and 275 positions for the operations of the Washington Aqueduct which collects, purifies, and pumps potable water for the District of Columbia, Arlington County, and approximately 40 square miles of Fairfax County. The appropriation recommended by the Committee is the same as the budget estimate and House allowance.

Capital outlay.—The requested appropriation of $600,000 for two projects is approved and includes $300,000 for replacement or reconditioning of major pumps and motors at Dalecarlia Pumping Station and $300,000 to replace filter controls, pipes, and valves in the Dalecarlia filter building.

LOTTERY AND CHARITABLE GAMES CONTROL BOARD

The Committee recommends approval of the request for $5,458,000 in non-Federal funds and 94 positions for fiscal year 1987 for the Lottery and Charitable Games Control Board. The Board is responsible for the investigation of license applicants, for inspecting licensed premises and enterprises, for public protection against fraud and deception, for regulating the conduct of charitable games, for conducting legalized lotteries, and for generating revenues for the District of Columbia general fund.

The allowance recommended by the Committee is $1,307,000 above the fiscal year 1986 appropriation and is the same as the House allowance.

OFFICE OF CABLE TELEVISION

The Committee recommends $250,000 and four positions for this Office. This amount is the same as the 1986 appropriation, budget estimate, and House allowance.

The Office of Cable Television was established by D.C. Law 4–142, Cable Television Communications Act of 1981. The Office is responsible for the day-to-day oversight of the construction and operation of the District's cable system.

GENERAL PROVISIONS

The bill contains various general provisions which are contained in the bill to provide for several limitations, directives, and administrative provisos which are carried annually in appropriations bills. The following summarizes the Committee recommendations pertaining to these provisions:

The Committee has retained language in section 103 that requires District officials to obligate and expend the full amount appropriated for programs and activities of the Metropolitan Police Department and for repayment of general fund deficit. The Committee expects District officials to comply fully with this language which requires the obligation and expenditure of all funds included in the bill for the general fund deficit and the Police Department and prohibits any effort to reprogram or redirect the funds for other purposes, regardless of the circumstances.

The Committee has retained language in section 116 prohibiting the use of funds in the bill for publicity or propaganda purposes or implementation of any policy including boycott designed to support or defeat legislation pending before Congress or any State legislature.

The Committee has stricken the language included by the House that allows no funds to be used for abortion except where the life of the mother would be endangered if the fetus were carried to term and substituted language that has been a part of the bill since 1980 which prohibits the use of Federal funds in the bill to perform abortions except in cases of rape, incest or where the life of the mother is endangered. Language is also included in this section allowing Federal funds to be used for medical procedures necessary in order to terminate an ectopic pregnancy.

Language in section 118 requires an annual plan by quarter and by project for any capital outlay borrowings. The language previously applied only to such borrowings from the Federal Treasury. The District no longer borrows from the Treasury.

The Committee has retained language in section 121 prohibiting the use of funds in the bill for implementation of a personnel lottery to hire police and firefighters.

The Committee has included section 123 which prohibits the use of Federal funds for a personal cook, chauffeur, or other personal servants for D.C. officers or employees.

The Committee has approved section 127 prohibiting the transportation of any output of the District's municipal waste system to any new landfill until the appropriate State agency has issued the required permits.

Public Law 98–455 designated the property located at 1125 16th Street NW, Washington, DC, as Andrei Sakharov Plaza. The Committee has included new section 132 that directs that the city erect signs identifying the plaza.

TITLE II

FISCAL YEAR 1986 SUPPLEMENTAL GOVERNMENT DIRECTION AND SUPPORT

The Committee recommends an additional $1,738,000 for the appropriation "Governmental direction and support as follows:

OFFICE OF THE SECRETARY

The Committee recommends an additional $34,000 and five positions to establish the Office of Public Records Management, Archival Administration, and Library of Governmental Operation pursuant to D.C. Law 6–19.

OFFICE OF INSPECTOR GENERAL

The Committee recommends an additional $194,000 and five positions to fully fund four positions previously funded with intra-District sales revenue and to implement the Procurement Practices Act of 1985, D.C. Law 6–100.

OFFICE OF INTERGOVERNMENTAL RELATIONS

The Committee recommends an additional $38,000 to fully fund temporary positions needed to meet the workload requirements and to provide for the increased cost of communications.

DEPARTMENT OF ADMINISTRATIVE SERVICES

The Committee recommends an additional $800,000 and 26 positions for implementation of the Procurement Practices Act of 1985, D.C. Law 6–100, continued lease requirements for the Lansburg Building due to the delayed opening of the Municipal Office Building, additional lease space requirements at 1111 E Street NW, to house eight agencies, increased security officers at the new Municipal Office Building, and relocation costs for agencies moving into eight locations formerly occupied by agencies now housed in the new Municipal Office Building.

DEPARTMENT OF FINANCE AND REVENUE

The Committee recommends an additional $425,000 and six positions for microfilming the voluminous tax documents, development of the Tax Amnesty Program, space renovation requirements, and costs associated with the District hosting the 81th Annual Conference of the Government Finance Officers Association.

BOARD OF ELECTIONS AND ETHICS

The Committee recommends an additional $49,000 to provide voting accessibility for the elderly and handicapped in accordance with Public Law 98–435, Voting Accessibility for the Elderly and Handicapped Act.

OFFICE OF CAMPAIGN FINANCE

The Committee recommends an additional $198,000 to enhance the Ethics Training Program with additional temporary personnel.

ECONOMIC DEVELOPMENT AND REGULATION

The Committee recommends an additional $5,658,000 for the appropriation "Economic development and regulation as follows:

OFFICE OF THE DEPUTY MAYOR FOR ECONOMIC DEVELOPMENT

The Committee recomends an additional $266,000 and seven positions to establish the Office of Banking and Financial Institutions in accordance with D.C. Law 6–107 (D.C. Regional Interstate Banking Act of 1985).

OFFICE OF PLANNING

The Committee recommends an additional $95,000 to provide specialized consultant services in preparing ward plans in areas where staff expertise is limited.

DEPARTMENT OF EMPLOYMENT SERVICES

The Committee recommends an additional $4,961,000 to provide program subsidies for the Summer Youth Employment Program to ensure a job for any youth who seeks employment, program subsidies for the Special Temporary Employment Program [STEP] for ex-offenders, personal services funds to offset the decline in Federal funds for staff costs in the Unemployment Insurance Program and the Work Incentive Program [WIN], program subsidies for the educational workers' summer employment initiative to alleviate temporary unemployment during the summer recess, and funding for the Single Mothers and Resources Too Program [SMART] to train mothers receiving public assistance in the child care field.

OFFICE OF BUSINESS AND ECONOMIC DEVELOPMENT

The Committee recommends an additional $151,000 for consultant services necessary to analyze properties as potential incubator facilities as mandated by D.C. Law 6–71 (The Business Incubator Facilities Act of 1985) and moving expenses to relocate office to 1111 E Street NW.

MINORITY BUSINESS OPPORTUNITY COMMISSION

The Committee recommends an additional $41,000 and five positions to establish a small business assistance unit to provide the technical expertise in assisting minority firms to qualify as certified minority enterprises and to increase the staffing of the certification unit to handle the increased number of minority businesses applying for certification and recertification and to conduct investigations of suspected violators of minority business opportunity laws.

OFFICE OF PEOPLE'S COUNSEL

The Committee recommends an additional $144,000 to provide sufficient personal services funding for the full complement of 14 positions, retain expert counsel to represent the People's Counsel in the case filed by Pepco challenging the assessment of affected utilities for the cost of the People's Counsel's participation in rate proceedings before the Public Service Commission as prescribed in D.C. Law 5–153 (The Utility Clarification Act), provide increased leased space to house existing staff and to acquire law library materials to have inhouse research capability.

Public Safety and Justice

The Committee recommends an additional $47,093,000 and rescission of $12,735,000 for the appropriation "Public safety and justice" as follows:

METROPOLITAN POLICE DEPARTMENT

The Committee recommends an additional $19,500,000 for the Fraternal Order of Police pay settlement, increased overtime costs direclty related to court appearance, special assignments, and public safety and enforcement demands, replacement of obsolete WALES mainframe computer hardware with supporting software package, an increase in police and fire clinic costs due to an increase in the number of medical cases and the cost of prescription and nonprescription drugs, and up-to-date software for the computer assisted dispatch system.

FIRE DEPARTMENT

The Committee recommends an additional $6,279,000 for overtime costs to maintain the required number of firefighters per work station, due to the delayed hiring as a result of the court challenges to the affirmative action plan and overtime costs to maintain the required number of emergency medical technicians to staff the ambulance units due to difficulty in hiring qualified emergency medical technicians and to replace the outmoded emergency ambulance radio system with a new 800 megahertz range.

POLICE AND FIRE RETIREMENT SYSTEM

The Committee recommends a rescission of $12,735,000 for fiscal year 1986 due to an actuarial recertification of annuity requirements approved by the Retirement Board.

JUDGES' RETIREMENT SYSTEM

The Committee recommends an additional $220,000 to meet the increased cost of annuity requirements based on an actuarial recertification approved by the Retirement Board.

SUPERIOR COURT

The Committee recommends $400,000 and 17 positions, to initiate an intensive Probation Program in the D.C. Superior Court. These funds will be used to add 11 probation officers and support staff at a personal services cost of $98,000. Other than personal services costs are office supplies, $3,000; communication costs, $10,000; other services and charges, $163,000; and computer office, and automotive equipment, $126,000.

COURT SYSTEM

The Committee recommends an additional $100,000 to meet the increased cost in the Criminal Justice Act program.

OFFICE OF THE CORPORATION COUNSEL

The Committee recommends an additional $424,000 and five positions to assist in the major lawsuit against manufacturers of asbestos products, additional space requirements due to staff expansion, increased need for expert witnesses, dispositions and transcripts due to increased litigation, increase cost of telephones and supplies, and increase cost for rental of Westlaw research terminal.

SETTLEMENTS AND JUDGMENTS

The Committee recommends an additional $1,000,000 to meet the expected payment for settlements and judgments.

DEPARTMENT OF CORRECTIONS

The Committee recommends an additional $18,514,000 and 86 positions for the upgrading of correctional officers to attract highly qualified persons, the increase in the Federal Bureau of Prisons payment due to relieving prison overcrowding in District facilities, startup costs for the opening of the 400 man medium security facility at Lorton, unfunded positions previously funded with criminal justice initiative funds, funding to continue the Educational/Vocational Program, the increased cost of the medical services contract, and the unfunded day care factor at the Occoquan facility.

BOARD OF PAROLE

The Committee recommends an additional $250,000 and seven positions for additional staff and support costs to meet the increased workload of parole hearings to relieve prison overcrowding and for parole revocation, unfunded personnel costs to meet existing staff requirements, increased cost of transcription services to meet the increased number of parole hearings, and the acquisition of computer equipment to upgrade the case management information system.

OFFICE OF EMERGENCY PREPAREDNESS

The Committee recommends an additional $341,000 and four positions for the new citizens information and referral system (8–DC–HELP) to free the 911 system of nonemergency calls, the Hazardous Materials Program to offset the loss of Federal funds, unfunded communication and terminal leave costs, and vehicle maintenance for the motor fleet.

OFFICE OF CRIMINAL JUSTICE PLANS AND ANALYSIS

The Committee recommends an additional $65,000 and four positions for staff to support three major special projects, namely the criminal history file of persons processed through the criminal justice system, the 10-point correctional program to address correctional problems; and the correctional advisory group to make recommendations in crime prevention and treatment and underfunded personnel costs, increased transcription and printing costs, and contractual legal and typing services to reduce the backlog of cases of the Civilian Complaint Review Board.

Public Education System

The Committee recommends an additional $92,000 for the "Public education system" appropriation as follows:

COMMISSION ON THE ARTS AND HUMANITIES

The Committee recommends an additional $92,000 for an Arts Mural Program and an arts space study to recommend the use of space for arts activities in the Downtown Arts District.

Human Support Services

The Committee recommends an additional $3,545,000 and a rescission of $1,982,000 as follows:

DEPARTMENT OF RECREATION

The Committee recommends an additional $1,245,000 to implement the Operating Services Assisting Youth Program to deter drug abuse, teen pregnancy, and juvenile delinquency among low-income youth living in public housing projects, to operate a summer children's theater and participate in the Capital City Jazz Festival to help deter delinquency during the summer months, and to provide recreational programs for senior citizens living in group homes and those recently released from St. Elizabeths Hospital.

OFFICE ON AGING

The Committee recommends an additional $500,000 to provide a Life Safety System Program to link the homebound elderly to the medical and fire systems, open five new nutrition sites for congregate meals for senior citizens, provide weekend home delivered meals to the frail elderly and congregate meals to the socially and economically disadvantaged senior citizens, and to initiate a pilot program to serve seniors with Alzheimer and related disorders.

UNEMPLOYMENT COMPENSATION FUND

The Committee recommends a rescission of $1,982,000 appropriated for fiscal year 1986 due to a decline in the seasonally rate of spending.

DISABILITY COMPENSATION FUND

The Committee recommends an additional $1,500,000 to meet the current level of claimants receiving compensation, as well as a cost-of-living adjustment [COLA] of 4.1 percent effective September 1, 1985, based on an increase in the consumer price index for urban areas (CPI–U).

OFFICE OF HUMAN RIGHTS

The Committee recommends an additional $100,000 and four positions for relocation costs to move to the new Municipal Office Building and additional staff to reduce the backlog of equal employment opportunity cases.

OFFICE ON LATINO AFFAIRS

The Committee recommends an additional $150,000 and one position to implement the Latino Initiative Program, provide staff and support costs for the Latino Employment Center, and develop a comprehensive public information program including purchase of word processing equipment.

ENERGY OFFICE

The Committee recommends an additional $50,000 for the Low-Income Home Energy Assistance Program to meet the increase in the number of clients, as well as offset the reductions in Federal grants.

PUBLIC WORKS

The Committee recommends an additional $4,216,000 and 18 positions for refuse disposal at the I–95 landfill, snow removal, war-on-rats program, Car 5 Surveillance Officer Program, and vacant lot cleanings.

WASHINGTON CONVENTION CENTER FUND

The Committee recommends an additional $150,000 for promotional activities related to the marketing of the 1988 Democratic National Convention.

REPAYMENT OF LOANS AND INTEREST

The Committee recommends a rescission of $16,316,000 of funds appropriated in fiscal year 1986 as a result of lower interest rates on tax-exempt bonds, refunding of an additional $732,000,000 in U.S. Treasury notes, a proposed change in the budgeting basis for debt service from cash to accrual, and the elimination of interest costs following the repayment of Treasury advances to the Unemployment Compensation Trust Fund.

PERSONAL SERVICES

The Committee recommends a rescission of $3,423,000 in personal services funds to be apportioned by the Mayor from within the various appropriation titles and an increase of $1,000,000 for optical and dental benefits for nonunion employees.

ADJUSTMENTS

The Committee recommends a rescission of $1,000,000 in energy costs (object class 30A) to be apportioned by the Mayor within the various appropriation titles.

CAPITAL OUTLAY

The Committee recommends an additional $126,791,000 for 41 projects as follows:

Department of Administrative Services.—The Committee recommends an increase of $2,489,000 for space consolidation.

Department of Housing and Community Development.—The Committee recommends an increase of $40,233,000 for 13 projects as follows: Warehouse renovation ($905,000), vacant unit and scattered site program ($13,000,000), convector replacement ($1,050,000), architectural improvements to 1133 North Capitol Street NE ($1,500,000), Richardson dwellings modernization ($1,046,000), Barry Farms dwellings modernization ($7,500,000), Highland dwellings modernization ($3,204,000), public housing general improvements ($4,500,000), Carrollsburg dwellings modernization ($800,000), Eastgate Gardens modernization ($650,000), Arthur Capper Building modernization ($3,900,000), Arthur Capper family ($1,178,000), and engineering survey, District-wide ($1,000,000).

Office of Business and Economic Development.—The Committee recommends $12,000,000 for commercial construction revitalization.

Police Department.—The Committee recommends $2,370,000 for two projects as follows: Police and fire harbor replacement unit ($1,400,000) and permanent improvements, various locations ($970,000).

District of Columbia courts.—The Committee recommends $789,000 for court facility improvements.

Department of Corrections.—The Committee recommends $17,665,000 for four projects as follows: Correctional facility development, Lorton ($10,200,000), conversion of rehabilitation center for alcoholics, Lorton ($5,775,000), Occoquan III renovations ($1,180,000), and sewage treatment plant improvements ($510,000).

Public schools.—The Committee recommends $18,000,000 for six projects as follow: Roof replacement ($8,023,000), boiler replacements ($2,600,000), door replacements ($992,000), electrical modernization ($3,440,000), room conversions ($1,915,000), and window replacements ($1,030,000).

Office of Emergency Preparedness.—The Committee recommends $1,200,000 for a two-way radio system.

Department of Human Services.—The Committee recommends $3,822,000 for six projects as follows: Receiving home improvements ($483,000), Oak Hill general renovations ($2,000,000), emergency psychiatric resolution unit ($305,000), Community Mental Health Center (South) ($356,000), St. Elizabeths Hospital powerplant ($300,000), and culinary arts training facility ($378,000).

Office on Aging.—The Committee recommends $973,000 for Woodridge/Brooklyn Area Senior Center.

Department of Public Works.—The Committee recommends $15,250,000 for four projects as follows: Local street improvements ($2,500,000), resurfacing streets and highways ($8,000,000), roadway upgrading and reconstruction ($3,000,000), and public works support facilities ($1,750,000).

Washington Metropolitan Area Transit Authority [Metro].—The Committee recommends $12,000,000 for Metrorail.

WATER AND SEWER ENTERPRISE FUND

WASHINGTON AQUEDUCT

The Committee recommends an additional $300,000 for aluminum sulfate, to meet the District's contractual obligation for the operating costs of Little Seneca Lake, and removal of PCB contaminated transformers from the water supply.

COMPLIANCE WITH PARAGRAPH 7, RULE XVI, OF THE STANDING RULES OF THE SENATE

Paragraph 7 of Rule XVI requires that Committee reports on general appropriations bills identify each Committee amendment to the House bill "which proposes an item of appropriation which is not made to carry out the provisions of an existing law, a treaty stipulation, or an act or resolution previously passed by the Senate during that session."

The accompanying bill contains the appropriation of $19,500,000 in Federal funds for which there is no authorization under paragraph 7 of rule XVI of the Standing Rules of the Senate.

COMPLIANCE WITH PARAGRAPH 12, RULE XXVI OF THE STANDING RULES OF THE SENATE

Paragraph 12 of Rule XXVI requires that Committee reports on a bill or joint resolution repealing or amending any statute or part of any statute include "(a) the text of the statute or part thereof which is proposed to be repealed; and (b) a comparative print of that part of the bill or joint resolution making the amendment and of the statute or part thereof proposed to be amended, showing by stricken-through type and italics, parallel columns, or other appropriate typographical devices the omissions and insertions which would be made by the bill or joint resolution if enacted in the form recommended by the committee."

The accompanying bill would amend section 131 of last year's bill (H.R. 3067) as enacted by reference in section 101(c) of Public Law 99-190, as follows (new matter is printed in italics, existing law in which no change is proposed is shown in roman):

> SEC. 131. (a) No State, or political subdivision thereof, in which a Member of Congress maintains a place of abode for purposes of attending sessions of Congress may impose a personal property tax with respect to any motor vehicle owned *or leased* by such Member (or by the spouse of such Member) unless such Member represents such State or a district in such State.
>
> (b) For purposes of this section—
>
> (1) the term "Member of Congress" includes the delegates from the District of Columbia, Guam, and the Virgin Islands, and the Resident Commissioner from Puerto Rico;
>
> (2) the term "State" includes the District of Columbia; and
>
> (3) the term "personal property tax" means any tax imposed on an annual basis and levied on, with respect to, or measured by, the market value or assessed value of an item of personal property, and includes any tax imposed with respect to the use or rental of a motor vehicle and levied on, with respect to, or measured by the sales price or market value of the vehicle or the gross proceeds from the rental.
>
> (c) This section shall apply to all taxable periods beginning on or after January 1, 1985.

BUDGETARY IMPACT OF BILL

PREPARED BY THE CONGRESSIONAL BUDGET OFFICE PURSUANT TO SEC. 308(a), PUBLIC LAW 93–344, AS AMENDED

[In millions of dollars]

	Budget authority		Outlays	
	Committee allocation	Amount in bill	Committee allocation	Amount in bill
Comparison of amounts in the bill with the Committee allocation to its subcommittees of amounts in the First Concurrent Resolution for 1987: Subcommittee on the District of Columbia	0.6	580	0.6	580
Projections of outlays associated with budget authority recommended in the bill:				
1987				580
1988				[1] 20
1989				
1990				
1991 and future year				
Financial assistance to State and local governments for 1987 in the bill				

	Direct loans	Loan guarantees
Credit authority estimates, fiscal year 1987		

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[1] Recommendation includes a $20,000,000 advance appropriation for fiscal year 1988.

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987

[Amounts in dollars]

Item (1)	1986 adjusted (2)	Budget estimate (3)	House allowance (4)	Committee recommendation (5)	Senate committee recommendation compared with (+ or −)		
					1986 adjusted (6)	Budget estimate (7)	House allowance (8)
TITLE I							
DISTRICT OF COLUMBIA							
FEDERAL FUNDS							
Federal payment to the District of Columbia	425,000,000	444,500,000	414,147,300	444,500,000	+19,500,000	---	+30,353,000
Payment in lieu of reimbursement for water and sewer services to Federal facilities	15,050,000	28,810,000	28,810,000	28,810,000	+13,760,000	---	---
Unpaid water and sewer payment, 1986	(15,050,000)	---	---	---	(-15,050,000)	---	---
Federal contribution to the police officers and fire fighters', teachers', and Judges' retirement funds	52,070,000	52,070,000	52,070,000	52,070,000	---	---	---
Transitional payment for Saint Elizabeths Hospital	23,925,000	35,000,000	35,000,000	35,000,000	+11,075,000	---	---
Criminal Justice initiative	13,264,000	---	---	---	-13,264,000	---	---
(1988 advance appropriation)	(20,000,000)	---	---	(20,000,000)	---	(+20,000,000)	(+20,000,000)
Student dropout prevention initiative	144,000	---	---	---	-144,000	---	---
Job training initiative	478,000	---	---	---	-478,000	---	---
Court Study	96,000	---	---	---	-96,000	---	---
Total, Federal funds to District of Columbia	530,027,000	560,380,000	530,027,000	560,380,000	+30,353,000	---	+30,353,000

COMPARATIVE STATEMENT OF NEW BUDGET (OBLIGATIONAL) AUTHORITY FOR FISCAL YEAR 1986 AND BUDGET ESTIMATES AND AMOUNTS RECOMMENDED IN THE BILL FOR FISCAL YEAR 1987—Continued

[Amounts in dollars]

Item (1)	1986 adjusted (2)	Budget estimate (3)	House allowance (4)	Committee recom-mendation (5)	Senate committee recommendation compared with (+ or −)		
					1986 adjusted (6)	Budget estimate (7)	House allowance (8)
DISTRICT OF COLUMBIA FUNDS							
Operating Expenses							
Governmental direction and support	(99,342,000)	(108,353,000)	(108,407,000)	(108,353,000)	(+9,011,000)	---	(-54,000)
Economic development and regulation	(100,035,000)	(129,460,000)	(129,460,000)	(129,460,000)	(+29,425,000)	---	---
Public safety and justice	(548,866,000)	(580,665,000)	(580,765,000)	(600,165,000)	(+51,299,000)	(+19,500,000)	(+19,400,000)
Public education system	(515,655,000)	(540,872,000)	(540,718,000)	(540,872,000)	(+25,217,000)	---	(+154,000)
Human support services	(614,347,000)	(654,315,000)	(654,315,000)	(654,315,000)	(+39,968,000)	---	---
Public works	(193,741,000)	(204,748,000)	(204,748,000)	(204,748,000)	(+11,007,000)	---	---
Washington Convention Center Fund	(8,371,000)	(6,261,000)	(6,261,000)	(6,261,000)	(-2,110,000)	---	---
Repayment of loans and interest	(198,409,000)	(204,514,000)	(204,514,000)	(204,514,000)	(+6,105,000)	---	---
Repayment of general fund deficit	(5,000,000)	(8,675,000)	(8,675,000)	(8,675,000)	(+3,675,000)	---	---
Short-term borrowings	(3,750,000)	(3,750,000)	(3,750,000)	(3,750,000)	---	---	---
Total, operating expenses, general fund	(2,287,516,000)	(2,441,613,000)	(2,441,613,000)	(2,461,113,000)	(+173,597,000)	(+19,500,000)	(+19,500,000)
Capital Outlay							
General fund	(229,148,000)	(310,551,000)	(310,551,000)	(310,551,000)	(+8[illegible]403,000)	---	---

Enterprise Funds

Water and sewer enterprise fund:							
Operating expenses................................	(162,987,000)	(176,876,000)	(176,876,000)	(176,876,000)	(+13,889,000)	---	---
Capital outlay......................................	(19,635,000)	(54,850,000)	(54,850,000)	(54,850,000)	(+35,215,000)	---	---
Total, water and sewer enterprise fund..........	(182,622,000)	(231,726,000)	(231,726,000)	(231,726,000)	(+49,104,000)	---	---
Lottery and Charitable Games enterprise fund..........	(4,151,000)	(5,458,000)	(5,458,000)	(5,458,000)	(+1,307,000)	---	---
Cable Television enterprise fund......................	(250,000)	(250,000)	(250,000)	(250,000)	---	---	---
Total, enterprise funds..........................	(187,023,000)	(237,434,000)	(237,434,000)	(237,434,000)	(+50,411,000)	---	---
Total, District of Columbia funds................	(2,703,687,000)	(2,989,598,000)	(2,989,598,000)	(3,009,098,000)	(+305,411,000)	(+19,500,000)	(+19,500,000)

RECAPITULATION

Grand total, new budget (obligational) authority	530,027,000	560,380,000	530,027,000	560,380,000	+30,353,000	---	+30,353,000
Consisting of:							
Federal funds to the District of Columbia...	530,027,000	560,380,000	530,027,000	560,380,000	+30,353,000	---	+30,353,000
District of Columbia funds....................	(2,703,687,000)	(2,989,598,000)	(2,989,598,000)	(3,009,098,000)	(+305,411,000)	(+19,500,000)	(+19,500,000)